

Sub Directorate Public Safety

| Your Ref: | Our Ref: |
|------------------------------------|------------------------|
| Room 214, Gabriel Dichabe Building | Date: 11 December 2019 |

The Speaker
Item to Council

IRRECOVERABLE DEBT AND CONSEQUENCE MANAGEMENT RELATING TO HISTORIC TRAFFIC FINES

INTRODUCTION

One of the grounds for the recent Qualified Audit Opinion was that the Municipality did not account for all fine revenue, as required by Generally Recognized Accounting Practice (GRAP) 23 which deals with revenue from non – exchange transactions. The Auditor General further indicated that the omission can be attributed to inadequate internal control for the accurate record keeping of fines by the Traffic Division.

BACKGROUND

For the past three (3) financial years (2016 / 2017, 2017 / 2018 and 2018 / 2019) the Traffic Division of the Sub – Directorate Public Safety has been operating without a contravention management system. Such a system is designed / programmed to create and maintain an audit trail of all the stages / steps / actions involved in the processing of traffic fines from the point where a book is issued to a Traffic Officer up to payment of the fine or the arrest of the offender or the withdrawing of the charges.

During the three (3) financial years already alluded to the management of traffic fines was undertaken by means of manual capturing on an in – house developed *Excel* Traffic Fine Register. This initiative was an effort to record all traffic fines issued and paid. Fines withdrawn were captured on a separate *Excel* spreadsheet which was not linked to any system / other spreadsheet. Unfortunately, prevailing internal controls were insufficient as there was no consolidation between the fines issued, cases withdrawn, and fines paid.

The Traffic Division has consolidated information regarding irrecoverable debt originating from traffic fines. Contributory factors to the irrecoverable debt are stagnated section 341 fines, lost / non – returned traffic Notice books, warrants of arrest older than 2 years, Notices displaying incorrect fine amounts, cases struck off / removed from the court roll, withdrawn and cancelled Notices. The Directorate seeks to request Council

to write off the undermentioned traffic fines as irrecoverable debt to enable the Traffic Division to account for valid fine revenue. The Directorate has developed a Traffic Policy and Standard Operating Procedure for the administration / management of traffic fines to enhance / improve internal controls. Deviation from / non – adherence to the policy and procedure will constitute misconduct. Appropriate consequence management in accordance with the Collective Agreement has been instituted to ensure an acceptable standard of performance by all functionaries involved in the management of traffic fines.

TRAFFIC LAW ENFORCEMENT

The enforcement of legislation relating to road traffic is governed by the provisions of the Criminal Procedure Act, No 51 of 1977. Three concepts in the Act are relevant to this submission.

Section 341 of the Criminal Procedure Act makes provision for a Peace Officer (including a Traffic Officer) to give a written notification to a person who has committed any one of specified offences like for example contravention of a by – law or driving a vehicle above the speed limit. A fine amount which can be paid within a specified time is indicated on the notification and payment of the fine will conclude the matter. In this submission reference to "Section 341 Notice" depicts a notification issued in terms of Section 341 of the Criminal Procedure Act. Section 341 Notices are primarily utilised for stationary offences (illegal parking etc) and speed law enforcement by means of cameras. An important requirement relating to the use of Section 341 Notices is that within 30 days after the offence a Notice must be sent by mail to the registered owner of the vehicle used in the commission of the offence.

If no payment of the fine indicated on the Section 341 Notice is received the next step is the issuing and serving of a Summons as provided for in Section 54 of the Criminal Procedure Act. The Summons contains a court date and failure to appear may result in the issuing of a warrant of arrest for the accused mentioned in the Summons. The Summons must be served on the accused as prescribed by the Criminal Procedure Act. Payment of an admission of guilt fine is possible to prevent the accused from having to appear in Court.

In terms of Section 56 of the Criminal Procedure Act a Peace Officer (including a Traffic Officer) may hand a Notice specifying a court date to a person who has committed a specific offence. The notice will also specify an admission of guilt fine which can be paid to prevent a court appearance. It is important to note that since the Section 56 Notice is handed to the accused personally by the Traffic Officer no other serving of the document is required. Failure to attend the court will result in the issuing of a warrant of arrest.

The total / entire traffic fine process must be executed in accordance with the Criminal Procedure Act. Unlike other service charges (rates, water and electricity) where payment can be enticed by cutting or restricting a service, traffic fines can only be collected within the parameters of the Criminal Procedure Act.

SECTION 341 NOTICES TO BE WRITTEN OFF

All section 341 notices issued whilst the traffic division did not have an operational contravention management system could not be processed to the next stage as retrieval of the name and address of the registered owner of the vehicle from the E-NATIS system was not possible.

The following required / prescribed actions in respect of section 341 notices could not be executed:

- Section 341 notices via post for camera (hand held and fixed) and stationary offences could not be dispatched within 30 days from date of issue;
- Updating outcome of written representation relating to a Section 341 notice and providing written feedback to the offender;
- Sending of notice before Summons by post;
- Updating court registers and court rolls;
- · Identifying notices at Summons stage;
- Summons module to indicate and allocate summonses; and
- Printing and delivery of Section 54 Summons to offenders to appear in court before court date.

(A) NOTICE BOOKS LOST / NOT RETURNED BY TRAFFIC OFFICERS

The table below summarises the various types of notice books which were issued to and subsequently lost / not returned by traffic officers during the 2016 / 2017; 2017 / 2018 and 2018 / 2019 financial years. The loss / non – return of seventy – two (72) notice books by traffic officers during 2016 / 2017; 2017 / 2018 and 2018 / 2019 financial years.

| | 2 | 016 / 20 | 17 | | 2017 / 2 | 018 | 2018 / 2019 | | |
|---------------------------|--------|----------|-----------------|--------|----------|-----------------|-------------|--------|-----------------|
| | NUME | ER OF E | BOOKS | NUM | IBER OF | BOOKS | NUM | BER OF | BOOKS |
| | ISSUED | LOST | NOT RETURNED | ISSUED | LOST | NOT RETURNED | ISSUED | LOST | NOT RETURNED |
| Section 341 | 223 | 1 | 26 | 123 | 3 | 0 | 258 | 0 | 3 |
| Section 56 Speed | 29 | 0 | 3 | 118 | 5 | 2 | 81 | 5 | 4 |
| Section 56 Ordinary | 264 | 3 | 15 | 49 | 2 | 3 | 0 | 0 | 0 |
| TOTAL | 516 | 4 | 44 | 290 | 10 | 5 | 339 | 5 | 7 |

The traffic division purchased books throughout 3 financial years, the below table seeks to illustrate the value of Lost / Not returned books by traffic officers to the value of R 7 319.13

| Book Purchased | 2016/2017 | 2017/2018 | 2018/2019 | TOTAL |
|------------------------|------------------------------|----------------------------|------------------------|------------|
| Section 341 | 49.79 X 27 = R1 344.33 | R49.79 X3 =R 149.37 | 49.79 X 3=R 149.37 | R 1 643.07 |
| Section 56 Speed | R0 | R145.54 X 7= R 1 018.78 | R145.54 X 9= R1 309.86 | R 2 328.64 |
| Section 56 Ordinary | R145.54 X 18 =R R2 619.72 | R145 .54 X 5 =R 727.7 | R0 | R3 347.42 |
| TOTAL | | | | R 7 319.13 |

(B) SECTION 341 BOOKS ISSUED DURING 2016/2017, 2017/2018 AND 2018/2019 TO BE WRITTEN OFF BY COUNCIL AS IRRECOVERABLE DEBT

For the past three (3) financial years (2016 / 2017, 2017 / 2018 and 2018 / 2019) the traffic division of the Sub – Directorate Public Safety has been operating without a contravention management system.

The required / prescribed actions in respect of section 341 books listed below could not be executed as a result the below table seeks to illustrate number of section 341 books issued for Council to write off.

Section 341 books for the financial year 2016-2017 which requires to be written off as irrecoverable debt

| | 2016- | 2017 | |
|----------|----------|----------|----------|
| 14/43601 | 14/45150 | 14/45151 | 14/46100 |
| 14/46101 | 14/47100 | 14/47100 | 14/47700 |
| 14/47701 | 14/50100 | 14/50101 | 14/51650 |
| 14/51651 | 14/52400 | 14/52351 | 14/53900 |

Section 341 books for the financial year 2017-2018 which requires to be written off as irrecoverable debt

| | 2017- | 2018 | |
|-----------|-----------|-----------|-----------|
| 14/54751 | 14/54800 | 14/54801 | 14/54850 |
| 14/54851 | 14/54900 | 14/59051 | 14/49100 |
| 14/54901 | 14/54950 | 14/54951 | 14/55000 |
| 14/55001 | 14/55050 | 14/55051 | 14/55100 |
| 14/55101 | 14/55150 | 13/102450 | 13/102499 |
| 13/102500 | 13/102549 | 13/102550 | 13/102599 |
| 13/102600 | 13/102649 | 13/102650 | 13/102699 |
| 13/102700 | 13/102749 | 13/102750 | 13/102799 |
| 13/102800 | 13/102849 | 13/102850 | 13/102899 |
| 13/102900 | 13/102949 | 13/102950 | 13/102999 |
| 13/102300 | 13/103049 | 13/103050 | 13/103099 |
| 13/103100 | 13/103149 | 13/103150 | 13/103199 |
| 13/103200 | 13/103249 | 13/103250 | 13/103299 |
| 13/103300 | 13/103349 | 13/103350 | 13/103399 |
| 13/103400 | 13/103449 | 13/103450 | 13/103499 |
| 13/103500 | 13/103549 | 13/103550 | 13/103599 |
| 13/103600 | 13/103649 | 13/103650 | 13/103699 |
| 13/103700 | 13/103749 | 13/103750 | 13/103799 |
| 13/103800 | 13/103849 | 13/103850 | 13/103899 |
| 13/103900 | 13/103949 | 13/103950 | 13/103999 |
| 13/104000 | 13/104049 | 13/104050 | 13/104099 |
| 13/104100 | 13/104149 | 13/104150 | 13/104199 |
| 13/104200 | 13/104249 | 13/104250 | 13/104299 |
| 13/104300 | 13/104349 | 13/104350 | 13/104399 |
| 13/104400 | 13/104449 | 13/104450 | 13/104499 |
| 13/104500 | 13/104549 | 13/104550 | 13/104599 |
| 13/104600 | 13/104649 | 13/104650 | 13/104699 |
| 13/104700 | 13/104749 | 13/104750 | 13/104799 |
| 13/104850 | 13/104899 | 13/104900 | 13/104949 |
| 13/104950 | 13/104999 | 13/105000 | 13/105049 |

| 13/105050 | 13/105099 | 13/105100 | 13/105149 |
|-----------|-----------|-----------|-----------|
| 13/105150 | 13/105199 | 13/105200 | 13/105249 |
| 13/105250 | 13/105299 | 13/105300 | 13/105349 |
| 13/105350 | 13/105399 | 13/105400 | 13/105449 |
| 13/105450 | 13/105499 | 13/105500 | 13/105549 |
| 13/105550 | 13/105599 | 13/105600 | 13/105649 |
| 13/105650 | 13/105699 | 13/105700 | 13/105749 |
| 13/105750 | 13/105799 | 13/105800 | 13/105849 |
| 13/105850 | 13/105899 | 13/105900 | 13/105949 |
| 13/105950 | 13/105999 | 13/106000 | 13/106049 |
| 13/106050 | 13/106099 | 13/106100 | 13/106149 |
| 13/106150 | 13/106199 | 13/106200 | 13/106249 |
| 13/106250 | 13/106299 | 13/106300 | 13/106349 |
| 13/106350 | 13/106399 | 13/106400 | 13/106449 |
| 13/106450 | 13/106499 | 13/106500 | 13/106549 |
| 13/106550 | 13/106599 | 13/106600 | 13/106649 |
| 13/106650 | 13/106699 | 13/106700 | 13/106749 |
| 13/106750 | 13/106799 | 13/106800 | 13/106849 |
| 13/106850 | 13/106899 | 13/106900 | 13/106949 |
| 13/106950 | 13/106999 | 13/107000 | 13/107049 |
| 13/107050 | 13/107099 | 13/107100 | 13/107149 |
| 13/107150 | 13/107199 | 13/107200 | 13/107249 |
| 13/107250 | 13/107299 | 13/107300 | 13/107349 |
| 13/107350 | 13/107399 | 13/107400 | 13/107449 |
| 13/107450 | 13/107499 | 13/107500 | 13/107549 |
| 13/107550 | 13/107599 | 13/107600 | 13/107649 |
| 13/107650 | 13/107699 | 13/107700 | 13/107749 |
| 13/107750 | 13/107799 | 13/107800 | 13/107849 |
| 13/107850 | 13/107899 | 13/107900 | 13/107949 |
| 13/107950 | 13/107999 | 13/108000 | 13/108049 |
| 13/108050 | 13/108099 | 13/108100 | 13/108149 |
| 13/108150 | 13/108199 | | |

Section 341 books for the financial year 2018-2019 which requires to be written off as irrecoverable debt

| Book ranges for section 341 | | | | |
|-----------------------------|----------|----------|----------|--|
| 14/55151 | 14/55200 | 14/55201 | 14/55250 | |
| 14/55251 | 14/55300 | 14/55301 | 14/55350 | |
| 14/55351 | 14/55400 | 14/55401 | 14/55450 | |
| 14/55451 | 14/55500 | 14/55501 | 14/55550 | |
| 14/55551 | 14/55600 | 14/55601 | 14/55650 | |
| 14/55601 | 14/55650 | 14/55651 | 14/55700 | |
| 14/55701 | 14/55750 | 14/55751 | 14/55800 | |
| 14/55801 | 14/55850 | 14/55851 | 14/55900 | |
| 14/55901 | 14/55950 | 14/55951 | 14/56000 | |
| 14/56001 | 14/56050 | 14/56051 | 14/56100 | |
| 14/56101 | 14/56150 | 14/56151 | 14/56200 | |
| 14/56201 | 14/56250 | 14/56251 | 14/56300 | |
| 14/56301 | 14/56350 | 14/56351 | 14/56400 | |
| 14/56401 | 14/56450 | 14/56451 | 14/56500 | |
| 14/56501 | 14/56550 | 14/56551 | 14/56600 | |
| 14/56601 | 14/56650 | 14/56651 | 14/56700 | |
| 14/56701 | 14/56750 | 14/56751 | 14/56800 | |
| 14/56801 | 14/56850 | 14/56851 | 14/56900 | |
| 14/56901 | 14/56950 | 14/56951 | 1456000 | |

| 14/57001 | 14/57050 | 14/57051 | 14/57100 |
|----------|----------|----------|-----------|
| 14/57101 | 14/57150 | 14/57151 | 14/57200 |
| 14/57201 | 14/57250 | 14/57251 | 14/57300 |
| 14/57301 | 14/57350 | 14/57351 | 14/57400 |
| 14/57401 | 14/57450 | 14/57451 | 14/57500 |
| 14/57501 | 14/57550 | 14/57551 | 14/57600 |
| 14/57601 | 14/57650 | 14/57651 | 14/57700 |
| 14/57701 | 14/57750 | 14/57751 | 14/57800 |
| 14/57801 | 14/57850 | 14/57851 | 14/57900 |
| 14/57901 | 14/57950 | 14/57951 | 14/58000 |
| 14/58001 | 14/58050 | 14/58051 | 14/58100 |
| 14/58101 | 14/58150 | 14/58151 | 14/58200 |
| 14/58201 | 14/58250 | 14/58251 | 1458300 |
| 14/58301 | | | |
| | 14/58350 | 14/58351 | 14/58400 |
| 14/58401 | 14/58450 | 14/58451 | 14/58500 |
| 14/58501 | 14/58550 | 14/58551 | 1458600 |
| 14/58601 | 14/58650 | 14/58651 | 14/58700 |
| 14/58701 | 14/58750 | 14/58751 | 14/58800 |
| 14/58801 | 14/58850 | 14/58851 | 14/58900 |
| 14/58901 | 14/58950 | 14/58951 | 14/59000 |
| 14/59001 | 14/59050 | 14/59051 | 14/59100 |
| 14/59101 | 14/59150 | 14/59151 | 14/59200 |
| 14/59201 | 14/59250 | 14/59251 | 14/59300_ |
| 14/59301 | 14/59350 | 14/59351 | 14/59400 |
| 14/59401 | 14/59450 | 14/59451 | 14/59500 |
| 14/59501 | 14/59550 | 14/59551 | 14/59600 |
| 14/59601 | 14/59650 | 14/59651 | 14/59700 |
| 14/59701 | 14/59750 | 14/59751 | 14/59800 |
| 14/59801 | 14/59850 | 14/59851 | 14/59900 |
| 14/59901 | 14/59950 | 14/59951 | 14/60000 |
| 14/60001 | 14/60050 | 14/60051 | 14/60100 |
| 14/60101 | 14/60150 | 14/60151 | 14/60200 |
| 14/60201 | 14/60250 | 14/60251 | 14/60300 |
| 14/60301 | 14/60350 | 14/60351 | 14/60400 |
| 14/60401 | 14/60450 | 14/60451 | 14/60500 |
| 14/60501 | 14/60550 | 14/60551 | 14/60600 |
| 14/60601 | 14/60650 | 14/60651 | 14/60700 |
| 14/60701 | 14/60750 | 14/60751 | 14/60800 |
| 14/60801 | 14/60850 | | |
| | | 14/60851 | 14/60900 |
| 14/60901 | 14/60950 | 14/60951 | 14/61000 |
| 14/61001 | 14/61050 | 14/61051 | 14/61100 |
| 14/61101 | 14/61150 | 14/61151 | 14/61200 |
| 14/61201 | 14/61250 | 14/61251 | 14/61300 |
| 14/61301 | 14/61350 | 14/61351 | 14/61400 |
| 14/61401 | 14/61450 | 14/64151 | 14/64200 |
| 14/64201 | 14/64250 | 14/64251 | 14/64300 |
| 14/64301 | 14/64350 | 14/64351 | 14/64400 |
| 14/64401 | 14/64450 | 14/64451 | 14/64500 |
| 14/64501 | 14/64550 | 14/64551 | 14/64600 |
| 14/64601 | 14/64650 | 14/64651 | 14/64700 |
| 14/64701 | 14/64751 | 14/64751 | 14/64800 |
| 14/64801 | 14/64850 | 14/64851 | 14/64900 |
| 14/64901 | 14/64950 | 14/64951 | 14/65000 |
| 14/65001 | 14/65050 | 14/65051 | 14/65100 |
| 14/65101 | 14/65150 | 14/65151 | 14/65200 |
| 14/65201 | 14/65250 | 14/65251 | 14/65300 |
| 14/65301 | 14/65350 | 14/65351 | 14/65400 |

| 14/65401 | 14/65450 | 14/65451 | 14/65500 |
|----------|----------|----------|----------|
| 14/65501 | 14/65550 | 14/65551 | 14/65600 |
| 14/65601 | 14/65650 | 14/65651 | 14/65700 |
| 14/65701 | 14/65750 | 14/61451 | 14/61500 |
| 14/61501 | 14/61550 | 14/61551 | 14/61600 |
| 14/61601 | 14/61650 | 14/61651 | 14/61700 |
| 14/61701 | 14/61750 | 14/61751 | 14/61800 |
| 14/61801 | 14/61850 | 14/61851 | 14/61900 |
| 14/61901 | 14/61950 | 14/61951 | 14/62000 |
| 14/62001 | 14/62050 | 14/62051 | 14/62100 |
| 14/62101 | 14/62150 | 14/62151 | 14/62200 |
| 14/62201 | 14/62250 | 14/62251 | 14/62300 |
| 14/62301 | 14/62350 | 14/62351 | 14/62400 |
| 14/62401 | 14/62450 | 14/62451 | 14/62500 |
| 14/62501 | 14/62550 | 14/62551 | 14/62600 |
| 14/62601 | | | |
| | 14/62650 | 14/62651 | 14/62700 |
| 14/62701 | 14/62750 | 14/62751 | 14/62800 |
| 14/62801 | 14/62850 | 14/62851 | 14/62900 |
| 14/62901 | 14/62950 | 14/62951 | 14/63000 |
| 14/63001 | 14/63050 | 14/63051 | 14/63100 |
| 14/63101 | 14/63150 | 14/63151 | 14/63200 |
| 14/63201 | 14/63250 | 14/63251 | 14/63300 |
| 14/63351 | 14/63400 | 14/63401 | 14/63450 |
| 14/63451 | 14/63500 | 14/63501 | 14/63550 |
| 14/63551 | 14/63600 | 14/63601 | 14/63650 |
| 14/63651 | 14/63700 | 14/63701 | 14/63750 |
| 14/63751 | 14/63800 | 14/63801 | 14/63850 |
| 14/63851 | 14/63900 | 14/63901 | 14/63950 |
| 14/63951 | 14/64000 | 14/64001 | 14/64050 |
| 14/64051 | 14/64100 | 14/64101 | 14/64150 |
| 14/65751 | 14/65800 | 14/65801 | 14/65850 |
| 14/65851 | 14/65900 | 14/65901 | 14/65950 |
| 14/65951 | 14/66000 | 14/66001 | 14/66050 |
| 14/66051 | 14/66100 | 14/66101 | 14/66150 |
| 14/66151 | 14/66200 | 14/66201 | 14/66250 |
| 14/66251 | 14/66300 | 14/66301 | 14/66350 |
| 14/66351 | 14/66400 | 14/66401 | 14/66450 |
| 14/66451 | 14/66500 | 14/66501 | 14/66550 |
| 14/66551 | 14/66600 | 14/66601 | 14/66650 |
| 14/66651 | 14/66700 | 14/66701 | 14/66750 |
| 14/66751 | 14/66800 | 14/66801 | 14/66850 |
| 14/66851 | 14/66900 | 14/66901 | 14/66950 |
| 14/66951 | 14/67000 | 14/67001 | 14/67050 |
| 14/67051 | 14/67100 | 14/67101 | 14/67150 |
| 14/67151 | 14/67200 | 14/67201 | 14/67250 |
| 14/67251 | 14/67300 | 14/67301 | 14/67350 |
| 14/67351 | 14/67400 | 14/67401 | 14/67450 |
| 14/67451 | 14/67500 | 14/67501 | 14/67550 |
| 14/67551 | 14/67600 | 14/67601 | 14/67650 |
| 14/67651 | 14/67700 | 14/67951 | 14/68000 |
| 14/67701 | 14/67750 | 14/67751 | 14/67800 |
| 14/67801 | 10/67850 | 14/67851 | 14/67900 |
| 14/67901 | 14/67950 | 14/68001 | 14/68050 |
| 17/0/301 | 17/0/300 | 1-700001 | 17/00000 |

NOTICES WHICH COULD NOT BE TRACED: 2016 / 2017 FINANCIAL YEAR AMOUNT TO R3 673.24

The tables below reflect the Section 56 speed notices and Section 56 ordinary books notices for the 2016 / 2017 financial year which could not be found form the store rooms where traffic files are kept.

Section 56 - Speed Enforcement

| | NOTICE NUMBER | OFFENCE DATE | CHARGE AMOUNT |
|-------------------------|--|--|--|
| SECTION 56 - SPEED | 52/14638/930 52/14640/930 52/15282/930 52/47750/930 | 28/02/2017 05/03/2017 29/04/2017 05/03/2017 | R 700 R 700 R 400 R 1 000 R 2 800 |
| SECION 56 - ORDINARY | 134151 - 134200 134201- 134250 134251-134300 134351-134400 134 4 51-134500 134601-134650 | | R 873.24 |

(C) SECTION 56 BOOKS FOR THE FINANCIAL YEAR 2016 / 2017 TO BE WRITTEN OFF AS IRRECOVERABLE DEBT

| 2016-2017 | | | | |
|-----------|----------|----------|----------|--|
| 60/39351 | 60/40400 | 60/39451 | 60/39500 | |
| 60/39401 | 60/39450 | 60/39501 | 60/39550 | |
| 60/39551 | 60/39600 | 60/39601 | 60/39650 | |
| 60/39651 | 60/39700 | 60/39701 | 60/39750 | |
| 60/39751 | 60/39800 | 60/39801 | 60/39850 | |
| 60/39851 | 60/39900 | 60/39901 | 60/39950 | |
| 60/39951 | 60/40000 | 60/40001 | 60/40050 | |
| 60/40051 | 60/40100 | 60/40101 | 60/40150 | |
| 60/40151 | 60/40200 | 60/40201 | 60/40250 | |
| 60/40251 | 60/40300 | 60/40301 | 60/40350 | |
| 60/40351 | 60/40401 | 52/14250 | 52/14299 | |
| 52/14300 | 52/14359 | 52/14350 | 52/14399 | |
| 52/14400 | 52/14449 | 52/14450 | 52/14499 | |
| 52/14749 | 52/14599 | 52/14600 | 52/14649 | |
| 52/14700 | 52/14759 | 52/14800 | 52/14849 | |
| 52/14850 | 52/14899 | 52/14900 | 52/14949 | |
| 52/14950 | 52/14999 | 52/15000 | 52/15049 | |
| 52/15050 | 52/15099 | 52/15050 | 52/15099 | |
| 52/15100 | 52/15149 | 52/15150 | 52/15199 | |
| 52/15200 | 52/15249 | 52/15250 | 52/15299 | |
| 52/15300 | 52/15349 | 52/15350 | 52/15399 | |
| 52/15400 | 52/15499 | 52/15500 | 52/15549 | |
| 52/15550 | 52/15599 | 52/15600 | 52/15649 | |
| 52/15650 | 52/15699 | 52/15700 | 52/15749 | |

SECTION 56 BOOKS FOR THE FINANCIAL YEAR 2017 / 2018 TO BE WRITTEN OFF AS IRRECOVERABLE DEBT

The below table seeks to illustrate list of section 56 books to be written off as traffic irrecoverable debt for the financial year 2017/2018.

Section 56: 2017-2018 BOOKS

| 60/52601 | 60/52650 | 60/52651 | 60/52700 |
|-----------|-----------|-----------|-------------------|
| 60/52701 | 60/52750 | 60/52751 | 60/52800 |
| 60/52801 | 60/52850 | 60/52851 | 60/52900 |
| 60/52901 | 60/52950 | 60/52951 | 60/53000 |
| 60/53001 | 60/53050 | 60/53051 | |
| | | | 60/53100 |
| 60/53101 | 60/53150 | 60/53151 | 60/53200 |
| 60/53201 | 60/53250 | 60/53251 | 60/53300 |
| 60/53301 | 60/53350 | 60/53351 | 60/53400 |
| 60/53401 | 6053450 | 60/53451 | 60/53500 |
| 60/53501 | 60/53550 | 60/53551 | 60/53600 |
| 60/53851 | 60/53900 | 60/53801 | 60/ <u>5</u> 3850 |
| 60/53601 | 60/53650 | 60/53701_ | 60/53750 |
| 60/53751 | 60/53800 | 60/53901 | 60/53950 |
| 60/53951 | 60/54000 | 60/54050 | 60/54050 |
| 60/54251 | 60/54300 | 60/54301 | 60/54350 |
| 60/54351 | 60/54400 | 60/54401 | 60/54450 |
| 60/54451 | 60/54500 | 60/54501 | 60/54550 |
| 60/54551 | 60/54600 | 60/54601 | 60/54650 |
| 60/54651 | 60/54700 | 60/54701 | 60/54750 |
| 60/54751 | 60/54800 | 60/54951 | 60/55000 |
| 60/55001 | 60/55050 | 60/54051 | 60/54100 |
| 60/55051 | 60/55100 | 60/54901 | 60/54950 |
| 60/53031 | | | |
| | 60/54150 | 60/54151 | 60/54200 |
| 60/54201 | 60/54250 | 60/54801 | 60/54850 |
| 60/54851 | 60/54900 | 52/130751 | 52/130800 |
| 52/130801 | 52/130850 | 52/130851 | 52/130900 |
| 52/130901 | 52/130950 | 52/131701 | 52/131750 |
| 52/131751 | 52/131800 | 52/131801 | 52/131850 |
| 52/131851 | 52/131900 | 52/131901 | 52/131950 |
| 52/131951 | 52/132000 | 52/132001 | 52/132050 |
| 52/132051 | 52/132100 | 52/132101 | 52/132150 |
| 52/132151 | 52/132000 | 52/132201 | 52/132250 |
| 52/132251 | 52/132100 | 52/132101 | 52/132150 |
| 52/132151 | 52/132200 | 52/132201 | 52/132250 |
| 52/132251 | 52/132300 | 52/132301 | 52/132350 |
| 52/132351 | 52/132400 | 52/132401 | 52/132450 |
| 52/132451 | 52/132500 | 52/132501 | 52/132550 |
| 52/132551 | 52/132600 | 52/132601 | 52/132650 |
| 52/132651 | 52/132700 | 52/132701 | 52/132750 |
| 52/132751 | 52/132800 | | 52/132850 |
| | | 52/132801 | |
| 52/132851 | 52/132900 | 52/132901 | 52/132950 |
| 52/132951 | 52/133000 | 52/133001 | 52/133050 |
| 52/133051 | 52/133100 | 52/133101 | 52/133150 |
| 52/133151 | 52/133200 | 52/133201 | 52/133250 |
| 52/133251 | 52/133300 | 52/133301 | 52/133350 |
| 52/133351 | 52/133400 | 52/133401 | 52/133450 |

| 52/133451 | 52/133500 | 52/133501 | 52/133550 |
|-----------|-----------|-----------|-----------|
| 52/133551 | 52/133600 | 52/133601 | 52/133650 |
| 52/133651 | 52/133700 | 52/133701 | 52/133751 |
| 52/133751 | 52/133800 | 52/133801 | 52/133850 |
| 52/133851 | 52/133900 | 52/133901 | 52/133950 |
| 52/134501 | 52/134550 | 52/134851 | 52/134900 |
| 52/134001 | 52/134050 | 52/133951 | 52/134000 |
| 52/134001 | 52/134050 | 52/134051 | 52/134100 |
| 52/134101 | 52/134150 | 52/134901 | 52/134950 |
| 52/134951 | 52/135000 | 52/135001 | 52/135050 |
| 52/134351 | 52/134400 | 52/134401 | 52/134450 |
| 52/134501 | 52/134550 | 52/134551 | 52/134600 |
| 52/134601 | 52/134650 | 52/134701 | 52/134750 |
| 52/134801 | 52/134850 | 52/135051 | 52/135100 |
| 52/135101 | 52/135150 | 52/135151 | 52/135200 |
| 52/135251 | 52/135300 | 52/135351 | 52/135400 |
| 52/135401 | 52/135450 | 52/135451 | 52/135500 |
| 52/135201 | 52/135250 | 52/135301 | 52/135350 |
| 52/134151 | 52/134200 | 52/134201 | 52/134250 |
| 52/134251 | 52/134300 | 52/134301 | 52/134350 |
| 52/134351 | 52/134400 | 52/134451 | 52/134500 |
| 52/134651 | 52/134700 | 52/134751 | 52/134800 |
| 52/136401 | 52/136450 | 52/136451 | 52/136500 |
| 52/136501 | 52/136550 | 52/136551 | 52/136600 |
| 52/136601 | 52/136650 | 52/136651 | 52/136700 |
| 52/136701 | 52/136750 | 52/136751 | 52/136800 |
| 52/136801 | 52/136850 | 52/136851 | 52/136900 |
| 52/136901 | 52/136950 | 52/136951 | 52/137000 |
| 52/137001 | 52/137050 | 52/137051 | 52/137100 |
| 52/137101 | 52/137150 | 52/137151 | 52/137200 |
| 52/137201 | 52/137250 | 52/137251 | 52/137300 |
| 52/137301 | 52/137350 | 52/137351 | 52/137400 |
| 52/137401 | 52/137450 | 52/137451 | 52/137500 |
| 52/137501 | 52/137550 | 52/137551 | 52/137600 |
| 52/137601 | 52/137650 | 52/137651 | 52/137700 |
| 52/137701 | 52/137750 | 52/137751 | 52/137800 |
| 52/137801 | 52/137850 | 52/137851 | 52/137900 |
| 52/137901 | 52/137950 | 52/137951 | 52/138000 |
| 52/138001 | 52/138050 | 52/138051 | 52/138100 |
| 52/138101 | 52/138150 | 52/16050 | 52/16099 |
| 52/17800 | 52/17849 | | |

SECTION 56: 2018-2019 FINANCIAL YEAR

The below table seeks to illustrate section 56 books to be written off by Council for the financial year 2018/2019.

| | Notice Number Section 56 | | | | | | |
|-----------|--------------------------|-----------|-----------|--|--|--|--|
| 52/133001 | 52/133050 | 52/132151 | 52/138200 | | | | |
| 52/138201 | 52/138250 | 52/138251 | 52/138300 | | | | |
| 52/138301 | 52/138350 | 52/138351 | 52/138400 | | | | |
| 52/138401 | 52/138450 | 52/138451 | 52/138500 | | | | |
| 52/138501 | 52/138550 | 52/138551 | 52/138600 | | | | |
| 52/138601 | 52/138650 | 52/138651 | 52/138700 | | | | |
| 52/138701 | 52/138750 | 52/138751 | 52/138800 | | | | |

| 52/138801 | 52/138850 | 52/138851 | 52/138900 |
|-----------|-----------|-----------|-----------|
| 52/139351 | 52/139400 | 52/139401 | 52/139450 |
| 52/139451 | 52/139500 | 52/139501 | 52/139550 |
| 52/139551 | 52/139600 | 52/139601 | 52/139650 |
| 52/139651 | 52/139700 | 52/139701 | 52/139750 |
| 52/139751 | 52/139800 | 52/139801 | 52/139850 |
| 52/139851 | 52/139900 | 52/139901 | 52/139950 |
| 52/139951 | 52/140000 | 52/140001 | 52/140050 |
| 52/140051 | 52/140100 | 52/140101 | 52/140150 |
| 52/140151 | 52/140200 | 52/140301 | 52/140350 |
| 52/140351 | 52/140400 | 52/140401 | 52/140450 |
| 52/140451 | 52/140500 | 52/140501 | 52/140550 |
| 52/140551 | 52/140600 | 52/140601 | 52/140650 |
| 52/140651 | 52/140700 | 52/140651 | 52/140700 |
| 52/140701 | 52/140750 | 52/140751 | 52/140800 |
| 52/140801 | 52/140850 | 52/140851 | 52/140900 |
| 52/140901 | 52/140950 | 52/140951 | 52/141000 |
| 52/141001 | 52/141050 | 52/141051 | 52/141100 |
| 52/141101 | 52/141150 | 52/141151 | 52/141200 |
| 52/141201 | 52/141250 | 52/141251 | 52/141300 |
| 52/141301 | 52/141350 | 52/141351 | 52/141400 |
| 52/141401 | 52/141450 | 52/141451 | 52/141500 |
| 52/141501 | 52/141550 | 52/141551 | 52/141600 |
| 52/141601 | 52/141650 | 52/141651 | 52/141700 |
| 52/141701 | 52/141750 | 52/141751 | 52/141800 |
| 52/141801 | 52/141850 | 52/141851 | 52/141900 |
| 52/141901 | 52/141950 | 52/141951 | 52/141200 |
| 52/142001 | 52/142050 | 52/142051 | 52/142100 |
| 52/142101 | 52/142150 | 52/142151 | 52/142200 |
| 52/142201 | 52/142250 | 52/142251 | 52/142300 |
| 52/142301 | 52/142350 | 52/142351 | 52/142400 |
| 52/142401 | 52/142450 | 52/142451 | 52/142500 |
| 52/142501 | 52/142550 | 52/142551 | 52/142600 |
| 52/142601 | 52/142650 | | |

SECTION 56 BOOKS COULD NOT BE TRACED: 2017 / 2018 FINANCIAL YEAR TO THE VALUE OF R 7 650.00 AND THE LIST OF SECTION 56 FOR 2017-2018 FINANCIAL YEAR BOOKS NEEDS TO BE WRITTEN OFF AS IRRECOVERABLE DEBTS

The tables below reflect the Section 56 notices for the 2017 / 2018 financial year hard copies from the source documents could not be found where section 56 notices are filed by Traffic admin section.

Section 56 - Ordinary

| | BOOK NUMBER | DATE ISSUED | AMOUNT |
|---------------------|--------------|-------------|------------|
| Section 56 Ordinary | 60/53316/930 | 04/08/2017 | R 750.00 |
| | 60/53321/930 | 08/08/2017 | R 1 000.00 |
| | 60/53326/930 | 11/08/2017 | R 750.00 |
| | 60/53356/930 | 13/08/2017 | R 1 000.00 |
| | 60/53361/930 | 09/09/2017 | R 1 000.00 |
| | 60/53371/930 | 12/10/2017 | R 300.00 |

| | 60/53376/930 | 12/01/2018 | R 500.00 |
|-------------------|--------------|-------------|------------|
| | 60/53406/930 | 29/07/2017 | R 300.00 |
| | 60/53411/930 | 30/07/2017 | R 1 000.00 |
| | 60/53421/930 | 08/08/2017 | R 300.00 |
| | 60/53426/930 | 13/08/2017 | R 750.00 |
| | | | R 7 650.00 |
| Section 56 -Speed | 52/15672/930 | 22 Dec 2017 | R0 |
| | 52/15678/930 | 24 Dec 2017 | |
| | 52/15685/930 | 26 Dec 2017 | |
| | 52/15687/930 | 2 Jan 2018 | |
| | 52/15694/930 | 9 Jan 2018 | .0 |
| Section 341 | 14/46362/930 | | R0 |
| Section 56 | 60/51412/930 | | R0 |
| | 60/49334/930 | | |
| | 60/48736/930 | | |

NOTICES THAT COULD NOT BE TRACED FOR THE YEAR 2017 / 2018, TO THE VAUE OF R 448.11

The first two tables list the Section 341 notices and section 56 notices issued during the 2017 / 2018 financial year that could not be traced from the source documents.

| | FIRST NOTICE NUMBER | DATE ISSUED | AMOUNT |
|------------------|----------------------|---------------|----------|
| Section 341 | 14/44598/930/090140 | 01 July 2017 | R0 |
| | 13/107556/930/216055 | 29 June 2018 | |
| | 105250 -105299 | DEC/341/55 | R 448.11 |
| | 105300 -105349 | DEC/341/56 | |
| | 105350 -105399 | DEC/341/57 | |
| | 105400 -105449 | DEC/341/58 | |
| | 105450 -105499 | DEC/341/59 | |
| | 105500 -105549 | DEC/341/60 | |
| | 105600 -105649 | DEC/341/62 | |
| | 105650 -105699 | DEC/341/63 | |
| | 105700 -105749 | DEC/341/64 | |
| Section 56 Speed | 52/18499/930 | 11 May 2018 | R0 |
| | 52/14474 | SPD56/0000167 | R0 |
| | 56/03617 | GEN56/0000976 | |
| | 56/03639 | GEN56/0000976 | |
| | 56/03745 | GEN56/0000978 | |
| | 56/03887 | GEN56/0000981 | |
| | 58/06004 | GEN56/0001543 | |

| 60/48465 | GEN56/0001820 | |
|----------|---------------|--|
| 60/48521 | GEN56/0001821 | |

(A) SECTION 341 NOTICES USED FOR RECEIPT OF PAYMENTS DURING 2016 / 2017 FINANCIAL YEAR

The table below reflects four (4) Section 341 notices used by traffic Officers to receive payment for the release of impounded vehicles.

| NOTICE NUMBER | PERIOD | OFFENCE DATE | VEHICLE REGISTRATION | LOCATION |
|------------------|------------|-----------------|-------------------------|---------------------|
| 14/52285/930 | Feb 2017 | 27/02/2017 | BY18HH GP | Charlotte Maxeke St |
| 14/51640/930 | Feb 2017 | 08/02/2017 | MAFUTHA FS | St Andrews St |
| 14/53412/930 | March 2017 | 18/03/2017 | DZK633FS | Charles St |
| 14/53082/930 | March 2017 | 10/03/2017 | DSB 026 FS | Charlotte Maxeke St |

(B) LATE SUBMISSION OF DOCUMENTATION TO THE VALUE OF R1 355 900

When prescribed time frames are not adhered to a point is reached where it is no longer possible to secure / enforce payment of the fine. Below are the statistics for the 2016 / 2017; 2017 / 2018 and 2018 / 2019 financial years

| | | | FINANC | IAL YEAR | | | |
|------------------------|-----------------------|-------------------|-----------------------|-------------------|-----------------------|-------------------|---------------|
| TYPE | 2016 | 6 / 2017 | 2017 | 7 / 2018 | 2018 | 3 / 2019 | |
| OF NOTICE | NUMBER OF FINES | MONETARY VALUE | NUMBER OF FINES | MONETARY VALUE | NUMBER OF FINES | MONETARY VALUE | TOTAL |
| Section 56 Speed | 0 | 0 | 479 | R 426 650 | 5 | R 7 000 | R433 650 |
| Section 341 | 0 | 0 | 0 | 0 | 1 390 | R 922 250 | R 922 250 |
| TOTAL | | | | | | | R1 355 900 |

(C) DIGITAL SPEED CAMERA OFFENCES WITH BLURRED IMAGES 2018/2019 WITH THE MONETARY VALUE OF R1 053,400

To generate a Section 341 notice emanating from speed law enforcement by means of a camera it is necessary that the image captured be clear enough to identify a vehicle, but due to extreme light during sunset and sunrise there has been a challenge to identify vehicles clearly. If the vehicle is not identified the address of the registered owner cannot be obtained from the ENATIS system.

| TYPE OF NOTICE | TOTAL NUMBER OF IMAGES | MONETARY VALUE |
|----------------|------------------------|----------------|
| Speed (Camera) | 2006 | R1 053,400 |

(D) WARRANTS OF ARREST: TRAFFIC OFFENCES OLDER THAN TWO YEARS WITH MONETARY VALUE OF R 8 472 730

The Judicial Heads of the Administrative Court Regions in consultation with the National Director of Public Prosecutions determined that Warrants of Arrest issued in terms of section 56(5) of the Criminal Procedure Act No. 51 of 1977 in respect of Traffic Offences have a life span of two years form the date of issue thereof.

The table below reflects the warrants of arrest older than two years which have been withdrawn by the Court the below table depicts warrants of arrest which has exceeded the 2 years life span to the value of R8 472 730

| YEAR | NUMBER OF WARRANTS WITHDRAWN | TOTAL AMOUNT TO BE WRITTEN OFF |
|-------|---------------------------------|-----------------------------------|
| 2016 | 6 256 | R 4 663 629 |
| 2017 | 5 316 | R 3 809 101 |
| TOTAL | 11 572 | R 8 472 730 |

(E) CASES STRUCK OFF THE COURT ROLL BY THE DEPARTMENT OF JUSTICE TO THE VALUE OF R4 371, 350

The table below reflects the cases struck off the court rolls by the Department of Justice during the 2016 / 2017 and 2017 / 2018 financial years.

| | FINANCIAL YEAR | | | | | | |
|----------------|--------------------|----------------|--------------------|----------------|--|--|--|
| TYPE OF | 2016 / 2017 | | 2017 / 2018 | | | | |
| NOTICE | NUMBER OF CASES | MONETARY VALUE | NUMBER OF CASES | MONETARY VALUE | | | |
| Section 56 | 2 077 | R 1 237 400 | 3 864 | R 2 753 600 | | | |
| Section 341 | 74 | R 45 700 | 588 | R 334 650 | | | |
| TOTAL | 2 151 | R1 283,100 | 4 452 | R 3 088 250 | | | |

(F) WITHDRAWN SECTION 56 NOTICES AND SECTION 341 NOTICES WITH INCORRECT FINE AMOUNT R49 100

Fines payable in respect of the different offences are determined by the Chief Magistrate of the Magisterial District. Any notice reflecting the incorrect fine amount is fatally flawed from a legal perspective and must be withdrawn. The following table provides information in respect of such instances during the 2017 / 2018 and 2018 / 2019 financial years.

| | FINANCIAL YEAR | | | | | | |
|---------------------------|-----------------------|-------------------|-----------------------|-------------------|-----------------------|-------------------|----------|
| TYPE OF NOTICE | 2016 / 2017 | | 2017 / 2018 | | 2018 / 2019 | | |
| | NUMBER OF FINES | MONETARY VALUE | NUMBER OF FINES | MONETARY VALUE | NUMBER OF FINES | MONETARY VALUE | TOTAL |
| Section 56 Ordinary | 0 | 0 | 0 | 0 | 0 | 0 | R0 |
| Section 56 Speed | 0 | 0 | 205 | R 36 000 | | | R36 000 |
| Section 341 | 0 | 0 | 0 | 0 | 23 | R 13 100 | R 13 100 |
| | | | | | | | R49 100 |

(G) WITHDRAWN SECTION 56 NOTICES (SPEED) WITH INCORRECT COURT DATES 2018/2019 TO THE MONETARY VALUE OF R 266 950

During the 2018 / 2019 financial year several cases had to be withdrawn due to an incorrect court date appearing on the Section 56 Notice. The information is indicated in the table below.

| TOTAL NUMBER OF NOTICES | MONETARY VALUE OF NOTICES |
|-------------------------|---------------------------|
| 262 | R 266 950 |

FINDINGS

- a) The loss / non return of seventy two (72) notice books by Traffic Officers during 2016 / 2017; 2017 / 2018 and 2018 / 2019 financial years to the value of R 7 319.13 be written off as irrecoverable debt.
- b) The required / prescribed actions in respect of section 341 notices could not be executed as a result section 341 notices issued could not be processed to the next stage due to the unavailability of the Contravention System. The section 341 and section 56 books for the past three financial year must be written off as irrecoverable debts. The Section 56 speed notices and Section 56 ordinary books notices for the year 2016 / 2017 financial year which could not be found form the store rooms where traffic files are kept to the value of R 3 673.24 be written off as irrecoverable debt.
- c) The Section 56 notices and books for the 2017 / 2018 financial year which could not be found from the store rooms where traffic files are kept to the value of R 7 650.00 be written off as irrecoverable debt.

- d) Section 341 notices and Section 56 for the 2017 / 2018 financial year which could not be found from the store rooms where traffic files are kept to the value of R 448.11 be written off as irrecoverable debt
- e) The four (4) Section 341 notices during the financial year 2016/2017 used by traffic officers to receive payment for the release of impounded vehicles be written off.
- f) Late submission of the documents which are no longer possible to secure / enforce payment of the fine for the 2016 / 2017; 2017 / 2018 and 2018 / 2019 financial years to the value of R 1 355 900.00 be written off as irrecoverable debt.
- g) Section 341 notice emanating from speed law enforcement by means of a camera where image captured could not facilitate identification of the vehicle due to extreme light during sunset and sunrise. Vehicles without number plates and foreign country number plates affixed on motor vehicle to the value of R 1 053 400.00 be written off as irrecoverable debt.
- h) The warrants of arrest older than two years which have been withdrawn by the Court to the value of R 8 472 730 be written off as irrecoverable debt.
- The cases struck off the court rolls by the Department of Justice during the 2016 / 2017 and 2017
 / 2018 financial years to the value of R 4 371 350.00 be written off as irrecoverable debt.
- j) Any notice reflecting the incorrect fine amount is fatally flawed from a legal perspective and must be withdrawn during the 2017 / 2018 and 2018 / 2019 financial years to the value of R 49 100.00 be written off as irrecoverable debt.
- k) During the 2018 / 2019 financial year several cases had to be withdrawn due to an incorrect court date appearing on the Section 56 notice to the value of R 266 950.00 be written off as irrecoverable debt

RECOMMENDATIONS

- a) That Council take note of the report.
- b) That Council writes off traffic fines and irrecoverable debt to the value of R 15 558 520.50.
- c) That Council note that Directorate has initiated a consequence management process through a disciplinary action against implicated officials within the traffic division.

Submitted by:

Mr MG Nkungwana Head: Social Services Date: 11 Dece-ber 2019

Supported / net supported.

Adv 7B/Mea City/Manager Date: /1//2/2019

Approved I not approved

Honourable Councillor SM Mlamleli

Executive Mayor

Date: /2/12/2019