

CONFIDENTIAL

MINUTES OF A SPECIAL MEETING

MANGAUNG METROPOLITAN MUNICIPAL COUNCIL

COUNCIL CHAMBERS FIRST FLOOR BRAM FISCHER BUILDING BLOEMFONTEIN

THURSDAY MARCH 31, 2022 AT 10:00

MANGAUNG METROPOLITAN MUNICIPALITY

MINUTES OF A SPECIAL MEETING of the MANGAUNG METROPOLITAN MUNICIPAL COUNCIL held IN THE CITY HALL BLOEMFONTEIN on

THURSDAY, 31 MARCH 2022

at 10:00

ATTENDANCE REGISTER

POLITIC			
#	NAME	PARTY	LEAVE
1	<u>Speaker</u> Cllr Lockman (Stefani Bernadette)	ANC	
2	<u>Executive Mayor</u> Cllr Siyonzana (Mxolisi Ashford)	ANC	
3	<u>Deputy executive Mayor</u> Cllr Mothibi-Nkoane (Maria Mapaseka)	ANC	
4	<u>Council Whip</u> Cllr Nikelo (Vumile Edwin)	ANC	
SECTIO	N 79 CHAIRPERSONS		
5	Clir Mokoakoa (Mpho Isaac)	ANC 29	
6	Cllr Nhlapo (Ntombi Anna)	ANC	
7	Cllr Qai (Alfred)	AIC	Absent with apology
8	Cllr Seleke (Puseletso Leticia)	ANC	
MEMBE	RS OF THE MAYORAL COMMITTEE(SEC	TION 80 C	HAIRPERSONS)
9	Cllr Titi-Odili (Lulama Magdeline)	ANC	
10	Cllr Morake (Molefi Andries)	ANC	
11	Cllr Matsoetlane (Maditaba Joyce)	ANC	
12	Clir Mogotioane (Thabo Joel)	ANC 39	
13	Cllr Tladi (Motshewa Martha)	ANC	
14	Clir Mosala (Motihokung Theodorah)	ANC 11	
15	Cllr van der Ross (Kevin Etienne)	PA	
16	Cllr Twala (Pani Sidney)	ATM	
17	Cllr Jonas-Malephane (Vuyelwa Eunice)	ANC	

PR CO	JNCILLORS		
#	NAME	PARTY	LEAVE
18	Cllr Campher (Zaandre MC)	DA	
19	Cllr Davies (Maryke)	DA	
20	Cllr De-Huis (Dikeledi Jane)	EFF	
21	Cllr De Kock (Valerie Belinda)	FFPlus	
22	Cllr Denner (John Henry)	FFPlus	
23	Cllr Dennis (Magdalene Elizabeth)	DA	
24	Cllr Ferreira (Thomas Ignatius)	DA	
25	Cllr Klaasen Raynie Sarah	DA	
26	Cllr Letsoko (Mantwa Sanah)	EFF	
27	Cllr Lipale (Gopolang Jeremiah)	EFF	
28	Cllr Makau (Pitso Elias)	EFF	
29	Cllr Malebo (Deliwe Lettia)	EFF	
30	Cllr Maliela (Motiki Edwin)	DA	
31	Cllr Masoeu (Thapelo David)	DA	
32	Cllr Mogotsi (Mamahlape Elias)	EFF	
33	Cllr Mohlamme (Lebohang Lerato)	DA	
34	Clir Mokoena (John Itumeleng)	AASD	
35	Cllr Mongale (Mojalefa William)	AASD	
36	Cllr Monyakoane (Ntwa Patrick)	ANC	
37	Cllr Moreeng (Kabelo Christopher)	DA	
38	Cllr Njiva-Lebajoa (Mamotse)	DA	
39	Cllr Ntshakazane (Eunice Xoliswa)	EFF	
40	Cllr Phupha (Ntsoaki Agnes)	PA	

41			
	Cllr Phohleli (Tsholwane Eddy)	EFF	
42	Cllr Ramatlama (Mpho Joseph)	EFF	Absent with apology
43	Cllr Rampai (Pule Joseph)	ACDP	
44	CIIr Rasoeu (Lempe Ernest)	DA	
45	Cllr Sebolao (Jankie Elisha)	EFF	
46	Cllr Shale (Nkahiseng Reginah)	EFF	Absent with apology
47	Cllr Snyman van Deventer (Elizabeth)	FFPlus	
48	Cllr Terblanche (Arthur Phillip)	DA	
49	Cllr Thomas (Johannes Beleme)	EFF	
50	Cllr Thwala (Zwelinjane Jonathan)	DA	
51	Cllr van der Merwe (Rulhof)	DA	
52	Cllr Viviers (Benhardus Jacobus)	DA	
53	Cllr Vorster (Braam)	FFPlus	
54	Cllr Wewege (Mare-Lize)	FFPlus	
WARD	COUNCILLORS		
WARD	COUNCILLORS CIIr Sefaki (Samuel)	ANC 1	
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67 Cllr Lekgetho (Lebogang Winston) ANC	
68 Cllr Mohibidu (Pulane Martha) ANC	
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69 Cllr Kruger (Caprice Logan) ANC	
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70 Cllr Mohatle (Mampone Sally) ANC	
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71 Cllr McKay (David Mark Campbell) DA	
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72 Cllr Peter (Seth Qondile) ANC	
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73 Cllr Pretorius (Werner) DA	
20	
74 Cllr Lotriet (Pieter Adam) DA	
21	
75 Cllr Leech (Dulandi) DA	
22	
76 Cllr van der Walt (Tjaart Botha) DA	
23	
77 Cllr Kotze (Gerhardus Dirk Petrus) DA	
24	
78 CIIr Botes (Francois Rossouw) DA	
25	
79 Cllr van Niekerk (Hendrik Johannes DA	
Christiaan) 26	
80 Cllr Banyane (Zachous Nechodemus) ANC	
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81 Cllr Tukula (Teboho Daniel) ANC	
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82 Clir Mabena (Mere Joel) ANC	
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83 Cllr Menyatso (Thabang Victory) ANC	
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84 Cllr Mohono (Tshidiso Augustine) ANC	
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85 Cllr Tshwane (Kabi Daniel) ANC	
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86 Cllr Fantisi (Teboho Samuel) ANC	
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87 Cllr Makoloane (Itumeleng Justice) ANC	
36	
88 Cllr Ramolele (Mmota Simon) ANC 37	

89	Cllr Matsoso (Molahloane Florenciah)	ANC 38
90	Cllr Pholoholo (Ntebaleng Petunia)	ANC 40
91	Cllr Dintlhwane (Mantja Agnes)	ANC 41
92	Cllr Mothupi (Maqoma Lazarus)	ANC 42
93	Cllr Nkiane (Mpho Elizabeth)	ANC 43
94	Cllr Pretorius (Selmé)	DA 44
95	Cllr Mathe (Lisiwe Jeanette)	ANC 45
96	Cllr Majoro (Mpho Samuel)	ANC 46
97	Cllr Kganakga (Mokgadi)	DA 47
98	Cllr Pretorius (Johannes Christiaan)	DA 48
99	Clir Moqolo (Lehlohonolo Joseph)	ANC 49
100	Cllr Lelala (Makoa Cristophel)	ANC 50
101	Cllr Mohulatsi (Mamoorosi Margaret)	ANC 51

OFFICIALS PRESENT

- 1. Acting City Manager
- 2. Chief Financial Officer
- 3. HOD: Corporate Services
- 4. HOD: Planning
- 5. Chief Metro Police
- 6. Chief Executive Officer: Centlec
- 7. General Manager: Committee Services
- 8. Secretariat officer
- 9. Secretariat Officer

- Mr M Nkungwana
- Mr SE Mofokeng
- Mr D Nkaiseng
- Mr B Mthembu
- Mr KI Kgamanyane
- Mr M Sekoboto
- Mr Motete Mothekhe
- Ms R Mamatela
- Ms M Morakabi

Note by Secretariat

- 1. Attendance Register: Every member attending a meeting <u>shall</u> sign his/her name in the attendance register kept for this purpose <u>before</u> the commencement of the meeting.
- 2. Leave Register: In order to streamline administrative processes Councillors are friendly requested to submit applications for leave of absence in the appropriate register kept for this purpose. Members are requested to fill in this register 12 hours before the commencement of the meeting (Rule 22.2) (Yellow Form).
- **3. Name-plates:** Councillors are friendly requested to please take along their name-plates and to display it throughout the meeting.
- 4. Apologies during the course of the Council meeting: Councillors are friendly requested to complete in full and submit <u>the relevant apology form</u> for this purpose (Yellow Form).
- 5. **Code of Conduct:** Councillors are reminded of item 3, Schedule 1 of the Code of Conduct for Councillors which reads as follows, namely:

<u>Attendance at Meetings:</u> A councillor must attend each meeting of the municipal council and of a committee of which that councillor is a member, except when:

- (a) leave of absence is granted in terms of an applicable law or as determined by the rules and orders of the council or
- (b) that councillor is required in terms of this Code to withdraw from the meeting.

6. Meeting rules:

- i. All Councillors must arrive at **least 15 minutes before the commencement** of the Council and all other Committee meetings;
- ii. Cellular phones **must be in silent mode** and **speaking on a cellular phone during the meeting is prohibited**; (Rule 50.2a)
- iii. A Councillor who speaks must **confine his or her speech strictly to the matter under discussion**; (Rule 31)
- iv. Unless expressly otherwise determined, a Councillor **may speak only once on a matter**; (Rule 32)
- v. No speech shall exceed **five (5) minutes** in length without the consent of the Speaker. (Rule 34.1)
- vi. Council members are reminded to uphold high level of good conduct during Council proceedings (No disruptions, no interruptions, no howling, no swearing to other Council members, less movement in the Chamber, no abuse of the PA system).

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MINUTES (OPEN COUNCIL)

67. OPENING

The meeting commenced at 10h00.

The Speaker officially opened the Council meeting.

NOTED.

68. NOTICE OF THE MEETING

The Speaker read the notice as on page 2 of the agenda.

NOTED.

69. APPLICATIONS FOR LEAVE OF ABSENCE

All relevant leave of absence and apologies were recorded and minuted as such in the attendance list on the first pages of the minutes.

NOTED.

70. ACCEPTANCE OF THE AGENDA

Whilst waiting for the Executive Mayor and the Deputy Executive Mayor, the Speaker amended the order of business to start first with her items and further indicated that there were two (2) issues to be deliberated on as per the request of the Executive Mayor, namely:

- 1. Acting City Manager
- 2. Funeral request for a Councillor

The Council Whip moved for the adoption of the agenda with the two (2) additional items.

Cllr E Snyman van Deventer raised a concern that other Councillors were not adhering to Council's dress code in terms of the Standing Rules and Orders.

Cllr T Van der Walt indicated that in terms of Municipal Land Use Planning By-Law gazetted on the 26th of November 2021, Section 108, a report to Council on processing development applications had to be submitted once a quarter and since the inception of MPT, the report had not been submitted. He further indicated that the Executive Mayor had to ensure that the City Manager had to comply to the by-laws and legislation. The Executive Mayor responded that there were few items that will be dealt with between Monday and Tuesday as some were urgent.

At this point, the Speaker requested all to observe a moment of silence for meditation and prayers in respect to all religions.

NOTED.

71. ANNOUNCEMENTS

The Speaker made the following announcements:

- That the Office of the Acting City Manager and that of the Speaker received three (3) motions of no confidence from the AASD on 21st March 2022, EFF on the 22nd of March 2022 and the DA on 29th March 2022 which would be expected to be tabled in the April ordinary Council meeting.
- That the election of Ward Committees commenced on the 29th of March 2022 and anticipate to be completed by the 8th of April 2022.

As CIIr FR Botes was commenting on the water crisis experienced in the Municipality and the fact that Councillors and the community of Mangaung needed answers. That the Executive Mayor should at least address the community to give them information on the matter, the Speaker interjected to indicate that CIIr FR Botes should make announcement and such issues must be dealt with properly by making use of the Standing Rules and Orders furthermore that the administration was dealing with water crisis.

Cllr E Snyman van Deventer commended and thanked the Municipality's Fire Department for their quick response, professionalism and being helpful in dealing with the fire at her house.

The Speaker was thankful that CIIr E Snyman van Deventer and her family were okay during the ordeal.

Cllr GDP Kotze stated that he had two (2) announcements, namely:

- 1. That a letter from Acting City Manager tabled on the 9th March 2022 regarding Rule 38 questions. He then read the letter and then mentioned that the contracts of the Acting City Manager and HoDs were ending 31 March 2022 and they had not receive any responses regarding Rule 38 questions and therefore urged the Speaker to assist.
- 2. That Municipal officials were not responding to their emails and they would send complaints to the Speaker's office regarding those who were breaching the code of conduct.

NOTED.

72. CONFIRMATION OF MINUTES DEALT WITH IN COMMITTEE

<u>Note by Secretariat</u>: Detailed minutes under this item are captured separately, as the item was discussed In Committee and only the resolution captured.

Special Meeting:	Wednesday, 8 December 2021 (In Committee)
Special Meeting:	Wednesday, 26 January 2022 (Closed meeting)

RESOLVED that the minutes as outlined above, copies of which had been furnished to members be taken as adopted and confirmed.

73 REPORTS OF THE EXECUTIVE MAYOR

Prior to the Executive Mayor presenting his items, the Speaker mentioned that an item had been added on senior manager whose contracts had come to an end, there were four (4) contracts that were ending on the 31st March 2022; three (3) ending the 30th of April 2022 and two (2) on the 30th October 2022. That in light of that, the Executive Mayor be requested to prepare a report for the urgent Council meeting to be scheduled for either Monday or Tuesday the following week.

She further indicated that the advert for the appointment of the City Manager would be out on Sunday (3rd April 2022).

The Executive Mayor presented the items as follows, namely:

"Thank you, Madam Speaker. Deputy Executive Mayor in absentia, the Council Whip, Members of the Mayoral Committee, Chairpersons of the Section 79 Committees, fellow Councillors, Traditional Leadership who supposed to be here, Acting City Manager, Mr Mzingisi Nkungwana, Municipal Officials, Members of the Ward Committees of which their term has come to an end, citizens of Mangaung and the media. Good morning.

We are expected to table items, but before we do so, it is important to make some few announcements as well as apologies.

- <u>Water crisis</u>: we have been communicating with the citizen of Mangaung regarding the water crisis. We had indicated that there was a pipe burst around Motshabi which belong to Bloemwater. The officials of Bloemwater tried to fix it, thereafter, another one at Welbedacht Dam, and it was so unfortunate that one of the officials of Bloemwater passed on in the process."

The Executive Mayor requested all to bow down their heads for a moment of silence in this regard. He then continued:

"We are told that he was a dedicated officials of Bloemwater and that prolonged the water crisis which covered the southern suburbs of Bloemfontein as well as Rocklands and other surrounding areas in the townships. They dealt with that problem but we are also told that there is a new crisis. The Acting City Manager was communicating with me regarding that and I had a session with Chairperson of the Board of which today after this Council meeting, we are going to have another meeting where we would have a workshop with all Councillors so that they understand the problem.

In the northern suburbs there was also a crisis for about two or three days regarding water where Maselspoort Dam had a pipe burst which is serviced by Mangaung, but it has been resolved. At one point I wanted to call my Ward Councillor, Cllr JC Pretorius to say I don't have water in my house.

Cllr FR Botes, I know you have your views and so, a platform is needed where the officials of Bloemwater and Mangaung are in one place communicating one message. I spoke to Mr Qondile Khedama and he said he does not know what to say anymore.

- <u>Section 56 and 57 managers:</u> the coming Sunday we are going to advertise on City Manager. These processes are highly regulated and whatever we do, we have to follow the regulation. We expect after closing date, we must count 30 days to appoint a panel as stipulated in the Regulation on who is supposed to be part of the panel.

Section 56 employee, we are going to have a Council meeting between Monday and Tuesday so that I give you a proper report regarding that, that is why we were not rushing it. I had to seek a legal advice which would be ready by tomorrow. These Section 56 employees were appointed in terms of the Regulation of Section 56 and is what the Council resolution indicated. There are contracts signed between Mangaung and Section 56 employees and there is also the appointment letter, which says something else and so we needed a legal advice to deal with the matter which we believe that by Monday when we submit a report, it will talk to all those matters.

Yes, Madam Speaker, it is not okay for Mangaung not to have an Acting City Manager, we are giving an assurance to this Council that by Monday, we are going to have a Council meeting to deal with all those matters.

- As we table the items, there is one item that we want to withdraw that deals with the delegation of powers. The item still talks to nine (9) Section 56 employees, so we want it to talk to seven (7). We are going to prepare a report to Council that deals with that.

Madam Speaker, it is my singular honour and privilege to table our fifth generation draft Integrated Development Plan (IDP) for implementation period 2022 – 2027. This is perhaps the most critical stage in the entire term of the Municipal Council. This very initial one, sets the tone for the annual reviews in subsequent years and to be able to table this draft within a prescribed period since the inauguration of the Council, is a sign of a good progress amid the few turbulences that have rocked the governance of the City in recent weeks.

The tabling of the draft 2022/27 IDP and 2022/23 to 2024/25 Medium Term Expenditure Framework is mainly for noting purposes and obtaining the approval of the Council to publish these drafts in the public media domain to further solicit public opinion.

The draft 2022/2027 IDP explicates details on our commitment to address critical service delivery issues as raised by the community during the public hearings. It takes into cognisance the legislative prescripts such as the Municipal Systems Act which requires that the IDP processes as outlined in Section 23 (1), to undertake developmentally orientated planning so as to ensure that it:

- a) strives to achieve the objects of local government set out in Section 152 of the Constitution;
- b) gives effect to its developmental duties as required by Section 153 of the Constitution; and
- c) together with other organs of state contributes to the progressive realisation of the fundamental rights contained in Sections 24, 25, 26, 27 and 29 of the Constitution.

The process further took into consideration the IDP Guidelines for metropolitan cities. Beyond the Tabling, special provision will be made for invitation of more inputs in the next 21 days.

The draft IDP is supported by the Medium-Term Revenue and Expenditure Framework (MTREF) budget. The MTREF is a financial plan that enables the City to achieve its vision and mission through the IDP Strategy which is informed by the development agenda and community/stakeholder inputs.

Hence today we are also tabling the 2022/2023 Budget which has been compiled in terms of the provisions of the MFMA (No 56 of 2003). The allocations are premised on the strategic development objectives as enshrined in the draft IDP. The Objectives include:

- *Spatial Transformation*: Implement an integrated and targeted strategy that transforms the spatial and economic apartheid legacy of Mangaung;
- *Economic Growth:* Boost economic development in Mangaung by strengthening organisational performance;
- Service Delivery Improvement: Strengthen service delivery as a top priority for economic growth;
- *Financial Health Improvement:* Implement a financial recovery plan that rebuilds financial strength; and
- Organisational Strength: Strengthen the organisation, the heart of it all

Fellow Councillors, the revenue for the MTREF Budget is projected at R8,795 billion for the financial year 2022/23. This figure excludes capital grants (R7,980 billion in 2021/22). Accordingly, this represents an increase in revenue of R815,426 million (10,22%) on the 2021/22 adjustment budget. The projection for the outer two years of the MTREF period is R9,310 billion and R9,910 billion respectively.

The Operating Budget expenditure increased from the adjustment budget amount of R7,440 billion in 2021/22 to a new budget amount of R 8,145 billion in 2022/23 representing an increase of R 705,659 million (9.48%). Further, the projection for the outer two years of the MTREF period is R8,517 billion and R8,880 billion respectively.

The Capital Budget for the 2022/23 financial year is set at R1,3 million which is an increase of R134 million (11.26%) as compared to the 2021/22 adjustment budget of R1,2 million. The capital budget for the two outer years of the MTREF period has been set at R1,3 million and R1,4 million respectively.

Madam Speaker, regarding the Operating Revenue Budget, I wish to draw the attention of fellow Councillors to the following highlights and reasons for some significant variances.

Firstly, for us to be able to execute our constitutional mandate involving continued provision of quality services, we must develop requisite capacity to generate own-revenue. This is why we are currently reviewing Our Revenue Enhancement Strategy to provide for the following:

- National Treasury's guidelines and macro-economic policy;
- Projected city growth and continued economic development
- Realistic revenue management, which provides for the achievement of the collection rate target;

- Electricity tariff increases as approved by the National Electricity Regulator of South Africa (NERSA) and I must indicate, Centlec is not for sale it is us, we are Centlec. At one point, we need to discuss the future of Centlec;
- Setting of trading services' user charges at levels which are reflective of these services' cost recovering nature;
- The Municipality's Property Rates Act Policy approved in terms of the Municipal Property Rates Act, 2004 (Act No 6 of 2004) (MPRA);
- The Municipality's policies to assist the poor in rendering of free basic services;
- Consideration of impact of COVID-19 on Municipal finances;
- Sundry Tariffs policies and;
- Efficiency in rendering services and cost containment measures.

Secondly, the consolidated operational revenue budget is projected at R8,7 billion in 2022/23 excluding capital grants (R7,9 billion in 2021/22), representing an increase in revenue of R815 million (10,22%) on the 2021/22 adjustment budget. The projection for the outer two years of the MTREF period is R9,310 billion and R9,910 billion respectively.

Madam Speaker, please allow me to present a summary of the Council priorities and funding bias:

- Filling of critical vacancies to reduce overtime R113 million;
- EPWPs employment R1,5 million
- Maintenance of parks, entrances, and felling of trees reserved for local SMMEs R10,7 million;
- Sustainable refuse removal solutions reserved for SMMEs (Door to door refuse collection, litter picking and street cleaning) R21,5 million;
- Maintenance addressing potholes, re-graveling of streets and cleaning of stormwater channels R29,9 million.
- Upgrading of roads including resealing R55 million;
- Unblocking and maintenance of sewer reticulation infrastructure R49,4 million;
- Sewer infrastructure R105,8 million
- Address water leakages and losses R46,5 million;
- Upgrading of Water Infrastructure R119,5 million
- Prepaid and bulk water meters R29 million;
- Electricity Infrastructure R281,7 million;
- Effective Fleet Management solutions R46,1 million;
- Maintenance of vehicles R21,5 million
- Bloemwater bulk account R890 million;
- Land and availability of sites R13,6 million;
- Improve revenue collection and enhancement strategies (including valuation roll) R20,4 million;
- Upgrading of ICT systems and related infrastructure R28,1 million;
- Vista Park Development R45 million;
- Renovations and repair of municipal facilities R30,1 million;
- Upgrading of informal settlements (excluding acquisition of land) R265,6 million;
- Loan repayments R146 million

Fellow Councillors, our success depends solely on the effective implementation of what we envisage through the IDP, Budget and other related policies.

We are tabling these strategic policy documents against the backdrop of persistent challenges. These include financial crisis, service delivery, institutional stability and governance pressures.

Madam Speaker, there also few worrying fiscal matters that pose serious threat to the financial stability of the City. The increasing pressure on the repairs and maintenance budget due to ageing infrastructure and an inherited massive service delivery backlogs. These need to be addressed as a matter of urgency. Other issues involve:

- Lack of a long-term financial strategy and this is receiving high priority;
- The increasing debt book impacting on more provision for bad debt due to increasing unemployment levels, inflation and low economic growth within the Municipal area amongst others. The situation is worsened by the lengthy litigation process of recovering the long outstanding debt. The debtor's balance as of 28 February 2022 is R8,06 billion.

Fellow Councillors, while social unrest has become a national phenomenon, our City has been a key feature in recent unrests purported as poor service delivery related. We acknowledge the following service delivery pressures:

- Lack of integrated infrastructure planning and implementation: There is a need to review the master plan which will inform the long-term Capital Investment Plan;
- Maintenance backlogs in respect of service delivery infrastructure and utilities;
- Improvement of levels of budgeted investment in repairs and maintenance to mitigate service delivery failures;
- High levels of water and electricity losses due to ageing infrastructure, illegal connections and tampering with meters.
- Balance between addressing priorities for social infrastructure development and economic infrastructure development.
- Drastic decline in service delivery targets, especially in water and sanitation where expenditure is on track.
- Water resource sustainability: ensuring reliable and quality supply of water to households and consumers

Madam Speaker, we are also experiencing institutional challenges, for example:

- New developments within the City not coordinated and monitored properly resulting in loss of potential revenue;
- Institutional capacity development: improve capacity in finance, performance management, compliance management and economic and rural development;
- Strained relationship between entity (Centlec) and municipality limits use of electricity disconnections for credit control enforcement;
- Growing government debt; and
- High Bloemwater bill and unsustainable tariff charged by the waterboard;

All these challenges have exerted more pressure on the effective governance of the City. We are therefore working hard towards:

- Implementation of individual performance management;
- Continuous monitoring of the audit action plan;
- Improvement of labour-management relations for sustained labour peace; and
- Improvement and strengthening of governance structure (both administrative and political).

Fellow Councillors, in order to coordinate operations including transcending operational boundaries, the City has adopted a Cluster Configuration System. These include: Governance Cluster (Corporate Services and Office of the City Manager), Service Delivery Cluster (Social Services, Solid Waste and Fleet Management, Centlec, Engineering Services) and Planning and Economic Development Cluster (Finance, Economic and Rural Development, Human Settlements, Planning).

The adopted cluster approach is aimed at ensuring developmental continuity within the City as it strives to achieve its transversal implementation of programmes and projects and eliminate duplication of effort and promote integrated service delivery.

I therefore accordingly Table the 2022/27 draft IDP, Budget, Budget related policies and tariff structure in accordance with Section 34(a) of MSA, Act 32 of 2000 and Section 16 (2) of MFMA, Act No 56 of 2003. And further move for a special provision to be made in the next 21 days for comments and inputs through newspapers, Municipal website and other electronic media platforms after tabling. Thank you, Madam Speaker."

Cllr LE Rasoeu reminded the Executive Mayor that the same withdrawn policy on delegation of powers has a procedure which must be followed i.e. first serve in various Departments of the City and the relevant Section 79 and 80 Committees before it could be submitted to Council.

Cllr GDP Kotze asked whether all Section 56 employees were present in the Council meeting and furthermore that they were happy about the workshop that would be held, however the Municipality had been experiencing water crisis for the past five (5) years and thus hoping the workshop would be prior the 2026 Municipal election.

Cllr LM Titi-Odili supported the recommendation by the Executive Mayor that the items be noted and further requested the Speaker to arrange a budget conference for Councillors to deliberate further on the budget.

The Speaker reiterated that the IDP and Budget were for noting and will undergo public participation processes and thereafter they would be submitted for consideration and approval by May 31, 2022.

NOTED.

1.

A. TABLING OF THE MANGAUNG METROPOLITAN MUNICIPALITY'S DRAFT INTEGRATED DEVELOPMENT PLAN (2022 – 2027)

B. IDP SECTORAL PLANS (2022 – 2027)

CIIr DMC McKay on clarity seeking questions remarked:

"Thank you, Madam Speaker. I would just like to know why after successful public participation and all public and my inputs were submitted on time and reflected. A circular section stipulated that submissions received not one of Ward 18 several request to Engineering are reflected in engineering submission. This after every possible effort in avenue has been used to bring the Department's attention. Countless amount of WhatsApp, emails and calls have been made to HoDs, GMs, Supervisors alike.

In addition of the aforementioned have all been on site themselves and in several occasions and every time they have admitted that the situation is dire but still not one single mention of deep craters in the gravel roads that have not been gravelled since the inception of our modern democracy in 1994, bridges that are collapsing, the continuous flooding of roads, inadequate stormwater management causing the roads to become rivers, repeated flooding of homes, suburbs and peri-urbans alike; not one of these are listed and I want to ask why?

Question 2: What weight does the public participation and submissions actually count in compiling the IDP. I ask this once again after several mentions of the problems with peri-urban areas such as suburban sewerage, stormwater management etc when mentioning in public participation some of these in painful detail yet not one is reflecting in the submission by this Department. What makes it even more ludicrous and extremely suspicious is that of all the Wards represented at the public participation held on the southern suburbs, the one that was not represented at all neither, neither the Ward Councillor or the resident of the ward were present; yet Ward 19 has more submissions captured under Engineering than all the other Wards represented there in totality. Is it because no representation of Engineering was present at either meeting or is it cadre preference?

This IDP is not a true flection of the residences' inputs or demands. I am glad it's a draft so that it can still be amended. I seriously suggest reconsidering distribution of the budget in Engineering to include all Wards and particularly Ward 18 peri-urban roads and stormwater.

Lastly, my question I asked this, why is it that the IDP is being set up by HoDs that in all likelihood will not be returning in the foreseeable future? Most of their contracts have already expired. In the past HoDs were pointed first and then the IDP was compiled. The way it is done now, the possibility of accountability is expired along with their contracts. The incoming HoDs will simply claim it is not their plan. This is a recipe for disaster or is it purposely done to deceive the public and open the door for illicit actions. Please Madam Speaker, i would like my questions noted and responded to before the next ensuing ordinary meeting. Thank you, Madam Speaker."

CIIr E Snyman van Deventer remarked:

That whether Council really wanted to make the draft IDP and Sectoral Plans public in terms of recommendation (3) as there were issues, for example, :

- Sector Plan Annexure O was dated 24 June 2019, revision date June 2019. That on page 15, table 4.1-Roads-current replacement costs as in 2012 rates. The question was whether Council was budgeting and planning on IDP and Budget using rates of 2012? That most of the information in all the plans were more than three (3) years old. That even though the IDP span was 5 years, however working on information more than 10 years was unacceptable.
- Appendix b of the same plan, was left blank. Driving around Bloemfontein and the rest of Mangaung, one would understand why it was left blank because there was no draft road maintenance plan. Same with Appendix c, left blank.
- The IPTN plan, Annexure E. What had happened to the Council's expensive buses, where were the tickets offices, the income from the ticket sales? The document is dated 2015 to 2036; in 2022 the Council was just spending funds on this matter.
- The Disaster Management Plan, Annexure K: was it a plan or policy? On page 12, reference was made on emergency preparedness and effective response to disaster or incidents: what would happen if there was a fire in Nelson Mandela Square? On page 57 it is stated that "*identifying vulnerability of informal settlement and further stated teach people on fire prevention*" however there were no material nor personnel that can attend to that.
- Annexure G: the MMM organogram, Annexure A3 dated 27 October 2016. A government
 notice dated 20 September 2021, would it be taken somewhere go someone to ensure
 that it would reflect what was stated in Annexure F of the government notice because as
 is it was above the maximum allowed. For example, in the Executive Mayor's office, it was
 61, Speaker 67 etc; that this should be brought in line with legislation.

The Speaker reprimanded a Councillor who was falling asleep in Council meeting as well as those whose phones were not on silent mode and furthermore made the following remarks:

- That it was crucial for MMCs to jot down what had been raised and address those issues;
- That there were issues raised at the NCOP:
 - That what was the use of convening so many Council meetings when there were no positive results emanating from those meetings;
 - That there were Council Committees however their values were not been realised.
 - That the issues of Mangaung were now been elevated to the Ministerial level.

Cllr D Leech proposed amendments to the recommendations as follows:

'That the draft IDP/Medium Term Revenue and Expenditure Framework, Capex booklet, and budget related policies, accompanied tariffs as well as all draft Centlec budget policies and plans:

- 1. be noted.
- 2. be submitted for public participation within the next 21 days.
- 3. that comments be submitted to the relevant Section 80 Committee for discussion and amendments.
- 4. that the final document be tabled before Council before the end of May 2022 as stipulated by legislation.

She further raised clarity seeking questions as follows:

- that whether Councillors would be allowed to submit comments and inputs received from their respective communities with regard to the IDP/Budget in writing?
- That there was an increase in salary with R48 million, whether the Municipality would afford that while it is unable to pay service providers?
- That some of the service providers had implemented a no increase in salaries; why is the Municipality not adopting that process?
- That on tariff increases: as Council was busy with the valuation process which meant there would be an increase in rates and taxes as the property values had also increased in the past three years and therefore:
 - winter tariffs would be implemented for electricity which was also an increase and the Municipality also want to increase it again by 4.8%.
 - the rates increase by 6%
 - water tariffs increase by 9%
 - refuse removal increase by 12.9%

Therefore, was the Municipality in a position to request communities to accept such an increase as they were experiencing economic pressures?

The Speaker mentioned that the Municipality was in need of hard working employees including Councillors doing the work on the ground.

Cllr MW Mongale indicated that there were issues that were not covered by the draft IDP and Budget, namely:

- The stimulus to create an environment conducive to attract investors to Mangaung Municipality to ensure that as a long-term plan the Municipality gets out of the current situation.
- The issues of land for human settlement; open spaces reserved for parks, sports parks for recreational facilities in the townships and how to protect those still existing to assist curbing social challenges faced by youth e.g. drug use, pregnancy etc.

- The Executive Mayor's programmes on sporting codes at schools to prevent crime at the school premises.
- That the Municipality should be making efforts to address issues with Centlec as a parent Municipality and further check whether the entity could be used as a training centre as it had been declared an institute of service excellence as recognised by LGSETA (Local Government Sector Education and Training Authority).
- That the Municipality should try mitigate the increase in *training tariffs* by sourcing and making use of SETA (Sector Education and Training Authority)
- That whether the Municipality was increasing tariffs "religiously" or based on the needs and capacity of the community to pay as the Municipality have not reviewed and verify whether the community was defaulting because they were not willing to pay or the Municipality's tariffs were too high and unscientific.
- That issues of maintenance of cemeteries e.g. cemetery at Freedom Square needed urgent attention.
- Sewerage spillage at Freedom Square which was addressed in the budget by the previous administration.
- The debt owed to Mangaung by the Free State Province, R1.8 billion including National Treasury, there should be timeframe for payment.

That the draft IDP be referred back to the relevant Section 80 Committee for finetuning as there were a lot of errors and amendments needed.

That the Executive Mayor need to inform Council on what had happened to BRT (Bus Rapid Transport) where it now has a new name IPTN (Integrated Public Transport Network) and that whether it was a name replacement or there were development that happened that led to BRT be abandoned and what were the financial implications thereon and who was responsible for the financial loss if any.

Councillor M Thompson delivered her speech as follows, namely:

"Thank you, Madam Speaker. Since this item is only for noting the Freedom Front Plus would like to bring certain questions to the table regarding the tabling of the IDP report. Starting with Integrated Waste Management Plan.

In the documentation received, on page 96, it states that waste facilities have been upgraded to comply with the provision of the Environment Conservation Act (Act no 73 of 1989), if this is the case, which, if any, waste facilities have been upgraded and when?

It also states, "This – means the upgraded waste facilities, has included rezoning of land utilised for landfilling, access control, computerised weighbridge with control room, area for off-loading by small and private vehicles, offices, ablution facilities for workers, and obviously proper fencing to have security and access control and access roads" because the ANC loves fencing". Can we please be provided with proof of these statements?

On the ten year water conservation and water demand management strategy, Madam Speaker, please note that these figures in the documentation has to be revised taking into account the new water loss figures. Daily 46% of water goes to waste due to leakages, poor infrastructure and poor planning. The following questions arise: *is the team responsible to work on these problems equipped to do their daily jobs, do they have tools of trade, and with a workshop filled with no working vehicles, do they have vehicles to assist them in fixing these leakages?*

The ANC keep referring to the wrong-doings and injustices of the previous government, but if they at least just maintained what they were given, the battles of today would have been halfway won. Please don't continue on the same path of the last 28 years. Be trendsetters. Start making decisions that will be to the benefit of the residents of Mangaung. Thank you, Madam Speaker."

Cllr CF Rampai explained that the reason why all were there and what was expected. He further indicated that there should be cooperation between these Offices: the Speaker, the Executive Mayor and the City Manager and they should be on daily basis in the office doing their day to day work. He then in a nutshell asked the following clarity seeking questions:

- That R21.5 million had been budgeted for the maintenance of vehicles, whether this amount was enough taking into account the condition of vehicles at the workshop?
- That the CFO committed to collect extra R850 million when two (2) weeks ago after adopting the adjustment budget, the revenue was reduced by R93 million; would it be possible to collect R850 million?
- That R29.9 million budgeted to address potholes and graveling of streets taking into account that all the streets in Mangaung have potholes, would it be sufficient?
- That R113 million had been budgeted for filling of vacancies and Council had been saying that for the past five (5) years, how would that be possible, what would be different now as compared to the previous five (5) years?
- That as raised by Cllr E Snyman van Deventer, that the documents provided was cut and paste as in the tariffs booklet there were information that was no longer applicable therefore it was crucial for the Council to hold the HoDs accountable?
- That as raised by Cllr MW Mongale, the stimulus for the economy of Mangaung was not addressed.
- That on collection of debt, what was the Municipality's plan/action on recovering the monies owed by government as well as how much was the Municipality planning to collect within a specified timeframe?
- That regarding the RT46 contract, Council resolved on the matter the previous term and the Municipality was continuing hiring private contractors, who was doing that and why is it not in use as proposed by National Treasury?

The Executive Mayor explained that as these items were submitted for tabling, Councillors were supposed to raise clarity seeking questions as the debating of these items would be at the end of May.

CIIr JE Sebolao raised clarity questions as follows:

- That due to graveyards in Mangaung being full, why has it not been covered as the previous administration bought land at Nalis View for this purpose?
- That nothing had been said with regards to FRESHCO in the documents as there was a rumour that the company has been liquidated and, what was the Municipality doing to address the non-payment of rent of Brandwag Flats tenants?
- That issues of recreation needed much attention to address social ills e.g. drug abuse among the youth etc, could all the facilities be made available for use?
- That the Municipality needed to address issues of vehicle licencing as most of the Municipality's vehicles were not road worthy due to licencing issues.
- That it was of the utmost importance that the Municipality took care of service providers; that they must be paid.

Cllr M Kganakga seconded Cllr D Leech on the proposed recommendations and the following were then highlighted from the speech delivered as part of clarity seeking questions:

- That during the public participation process, it was indicated that the IDP represented the wish list of the community, where in the documents was the 'wish list' of the community captured and that as public participation was a cornerstone for democracy, the comments and inputs by the communities were also not represented in the document?
- That during the joint public participation meeting of Ward 8, 16 and 47 none of the stakeholders were present, especially Centlec as residents of those wards had electricity issues. Therefore, why was Centlec not participating in Municipal processes or do they not perceive themselves as being part of the Metro Municipality?
- Why did the Municipality only issue 12 title deeds in the 2020/2021 financial year?
- Page 43: reference was made to Centlec establishing a power generation and later in the document also seeking investors for renewable energy, which of the two fit in Centlec and where does the investors fit in with the shareholders contract, memorandum of incorporation and the sale of business.
- Aim of IDP was to plan a future development in the Municipality, how do service delivery item included in every Ward add to the development of the City and the Municipality?

Cllr MA Morake stated that the budget was tabled and noted as proposed and the Municipality was still expected to work on it. Furthermore that the Municipality was facing serious service delivery issues and the main challenge of the century was climate change which had a major impact on the old and new infrastructure and the Deputy Executive Mayor interjected to indicate that the item was for noting and would follow public participation process and therefore the Speaker to call Cllr MA Morake to order in this regard.

Cllr MA Morake then requested that issues on human resources as well as the Financial Recovery Plan be clarified.

Cllr MM Tladi stated that as the IDP and Budget were for noting, it was crucial that the documents were credible and true reflection and requested that these matters be corrected:

- 1. On the IDP: law enforcement comments should be on the correct columns (Social Services or Metro Police).
- Page 49 of IDP: as public participation resided in the Office of the Speaker 23 wards never had public participation however a document was submitted with comments from other wards therefore, that needs to be fixed, all the Wards had to form part of the document.
- 3. On the proposed budget cannot give R10.7 million to servicing of parks, cemeteries etc, the funds are too little.
- 4. The community asked about the zoo, why was it not part of the budget?

Clir JI Mokoena remarked: "Honourable Speaker, I would like to understand, if we say we are only dealing with clarity seeking questions and they have been a number of gaps that have been indicated by Honourable Councillors in terms of this documents and would those comments be incorporated before the public participation or will they be incorporated as part of the public participation?

This public participation that we're talking about and Councillor MM Tladi raised some of the issues that are very vexing questions in terms of this process being a legal process that needs to be fulfilled to the tee, are we going to say: what goes to the public it is owned by this Council or it is a draft IDP of somebody else? Because that is a very fundamental question Honourable Speaker because I would like when I go out there to be able to can as a public representative have the confidence that whatever it is that is raised by the community as you have pointed out and as others have pointed out we all have a duty to try and get Mangaung right and fix it.

Now all of these things that are cut and paste that are a continuation of what is a distressing situation, are we supposed to go to the community and say *This Is Us* and spelling mistakes and everything cut and paste, and statistics of 2012. I would like to get a sense of that because that will assist me to pose my other questions. Thank you."

The Speaker responded that what Councillor JI Mokoena has raised would spark a back and forth debate which the Deputy Executive Mayor advised the Council to guard against as the item was only for noting. That Councillors should only ask clarity seeking questions.

Clir JI Mokoena asked the following questions: That in terms of the law, it was indicated that each municipality within a prescribed period after the start of its elected new period adopt a single, inclusive and strategic plan for the development of the municipality which linked, integrated and coordinated plans and took into account proposals for the development of the Municipality; that it aligned resources and formed policy framework and compiled a five year strategic plan for the Municipality:

- That whether this part of the process that has been beset by the challenges of inadequate public participation, cut and paste that is unimaginative, un-strategic and visionless, whether it formed part of that process?

CIIr B Vorster stated as follows:

- That they seconded Councillor D Leech regarding the noting and not the approval. That the recommendations of item 73.2 be in 1.1, 1.2, 1.3, 1.4 1.6 be amended to reflect that it was for noting and not approval.
- That item 73.3, recommendations 1.3 1.8 indicated that it be noted for approval, that it should just be noted.
- That he thanked the Chairperson of the Section 80 Committee Finance for the commitment that all inputs and recommendations of Councillors would be considered in finalising the up coming budget.
- That on the proposed budget:
 - Page 6: Filling of critical vacancies to reduce overtime: which critical vacancies will be filled or whether these vacancies were with regards to the important service delivery departments page?
 - Page 9: Operating revenue budget: what cost containment measures would be put in place and which step would be taken to rendering efficient services?
 - Page 12: increase of rates, tariffs by 6%: *what would be done to decrease these rates?*
 - Page 13: increase of the water tariff by 9%: why would the Council accept the expected increase cost from Bloemwater of 9%? The Municipality was basing the increase on what the Bloemwater increase would be.
 - Page 20: employee related cost: should not more be done to reduce the overtime, is the amount of R80 million budgeted really affordable?
 - Page 21: inventory consumption: why was the Municipality paying more for materials and supplies from selected service providers if the same materials and supplies can be bought for much lesser amount from any hardware store in Bloemfontein?
 - Page 21 & 22: contracted services: why was there an increase of 3.17% to a total amount of R581 million? Why should street cleaning, maintenance of parks, tree cutting etc be outsourced?
 - Page 58: property rates tariffs: why was there an increase for residential properties but a decrease for commercial and industrial properties? Was the Council really going to put residents of Bloemfontein through that?
- That one cannot buy calculators for the Finance Department for R300 each if it could be bought for R150.

Councillor D Leech raised a point of order emphasising that it should only be clarity seeking questions within the documents, there should be no comments nor speeches.

Clir LE Rasoeu remarked: That on the soft copy document, there was an item on organisation performance management:

- if it was a policy, was it circulated internally in various Departments to solicit inputs?
- if it was a policy, did it serve in the relevant Section 79/80 Committees?

That it was actually not a policy but a framework as it was how performance management had to take place. Furthermore that performance management was a compliance matter which had been raised by the Auditor General and Internal Audit Committee, that even when the Council could develop the best IDP however if there was no performance management, it was futile.

The Executive Mayor emphasised the importance of public participation and that each Section 80 Committee must thoroughly go though the documents as part of public participation process.

Cllr SQ Peter asked for clarity on page 124: Councillors and board member allowances and employee benefits, there was a budget for performance bonuses, *that in the past Council term there was never an assessment for the Section 56 and 57 employees, why was it budgeted and who had been getting the money and who undertook the assessment of the Section 56 and 57 employees?*

Cllr TP Moiloa asked what was the role of the Mayoral Committee as MMCs were also asking questions rather than assisting Council. That one cannot ask questions on the report one should own but must give direction.

The Speaker responded that the Deputy Executive Mayor had noted Cllr TP Moiloa's concern as the person responsible for performance.

Thereafter, prior to voting, she stated that items 73.1 to 73.3 were for noting and that the word *approval on the recommendations be replaced with <u>noting</u> as the items were submitted for noting.*

On a point of order Cllr JC Pretorius indicated that Council would normally not vote for items submitted for noting and Speaker confirmed that items were duly noted.

It was thereupon

RESOLVED

That the Council notes:

- 1) the Draft Integrated Development Plan for 2022/2027;
- 2) the below mentioned Sector Plans for 2022/2027 (Annexures as Key Components of IDP);

Sectoral Plans	Annexure
MMM Ward Demographics Maps	A
Environmental Management Plan and Climate Change Adaptation and	В
Mitigation Strategy	
Integrated Waste Management Plan	С
Ten - Year Water Conservation and Water Demand Management Strategy	D
Integrated Public Transport Network Plan	E
Integrated Human Settlement Plan	F
MMM Organogram	G
Technical Indicator Description (TIDs)	Н
Draft Audit Action Plan	1
Spatial Development Framework	J
Disaster Management Plan	K
Centlec Electricity Plan	L

Sectoral Plans	Annexure
Water Service Development Plan	М
Rural Development Plan	Ν
Roads Asset Management Plan	0
Organisational Performance Management Framework	P
Mangaung Metropolitan Open Space System	Q

3. that the Draft IDP 2022/2027 and sector plans will be submitted to both the departments of Treasury and COGTA and further be published on the municipal website and made public for a period of 21 days for comments.

2. TABLING OF THE -

- i. MMM MEDIUM TERM REVENUE AND EXPENDITURE FRAMEWORK 2022/23 2024/25
- ii. MMM CAPEX BOOKLET 2022/23 2023/25
- iii. MMM BUDGET RELATED POLICIES
- iv. GENERAL TARIFFS BOOKLET 2022-23

RESOLVED

- 1.1. Mangaung Metropolitan Municipality in terms of Section 21(b) of the Municipality Finance Management Act, Act 56 of 2003, tables the 2022/23 annual budget for adoption with the total consolidated revenue of R9,791 billion, operating expenditure of R8,146 billion and capital expenditure of R 1,331 billion and the indicative allocations for the two outer years of the MTREF period including the multi-year and single-year capital appropriations, as set out in the following tables, for **noting**:
 - (a) Budgeted Financial Performance (revenue and expenditure by standard classification): -Table A2
 - (b) Budgeted Financial Performance (revenue and expenditure by municipal vote): Table A3
 - (c) Budgeted Financial Performance (revenue by source and expenditure by type): Table A4
 - (d) Multi-year and single year capital appropriations by municipal vote and standard classification and associated funding by source Table A5
- 1.2. That the consolidated financial position, cash flow, cash-backed reserve/accumulated surplus, asset management and basic service delivery targets **are noted**, as set out in the following tables:

(a) Budgeted Financial Position -	Table A6
(b) Budgeted Cash Flows -	Table A7
(c) Cash-backed reserves and accumulated surplus reconciliation -	Table A8
(d) Asset Management -	Table A9
(e) Consolidated Basic Service Delivery measurement -	Table A10

- 1.3. That the consolidated budget that includes Mangaung Municipality and Centlec (SOC) Ltd **is noted**,
- 1.4. That the Council of Mangaung Metropolitan Municipality acting in terms of Section 75A of the Local Government Municipal Systems Act, Act 32 of 2000 as amended, hereby tables the following tariffs **for noting**:

1)	Supply of Electricity	Page 53
2)	Property Rates	Page 58
3)	Sewerage Fees	Page 63
4)	Refuse Removal Fees	Page 65
5)	Supply of Water	Page 69

- 1.4 That the consolidated General Tariffs as set out in the Tariffs Booklet for the 2022/23 financial year **be noted** for implementation with effect from 01 July 2022.
- 1.5. That in terms of Section 21(b) (ii)(bb) of the Municipal Finance Management Act, Act 56 of 2003 the budget related policies including any amendments **are noted**.
- 1.6. That Council should note that Entity's budgeted financial position has been amended on consolidation, to reflect the current shareholder loan agreement, instead of the issued equity as per the later budgeted statements.
- 1.7. That the Centlec (SOC) Ltd budget submissions for the period 2022/23 2024/25 **be noted** as set out below, subject to the limitation of 3.7 above:
 - a. MTREF Operating and Capital Budget (as incorporated in the consolidated budget above).
 - b. Service Tariffs
 - c. Policies
 - d. Business Plan
 - e. SDBIP

3. TABLING OF THE -

- i. MEDIUM TERM REVENUE AND EXPENDITURE FRAMEWORK 2022/23 2024/25
- ii. CENTLEC BUDGET RELATED POLICIES
- iii. CENTLEC BUSINESS PLAN 2022-2023
- iv. DRAFT SDBIP 2022-23
- v. REVISED SDBIP 2021-22
- vi. CENTLEC BUDGET ANNEXURES A-G

RESOLVED that Council **noted**:

- 1.1. That in terms of Section 24 of the Municipal Financial Management Act, 56 of 2003, the operating revenue of R3,621 billion, operating expenditure of R3,154 billion and capital expenditure of R327 million for the financial year 2022/23 and allocations for the two projected outer years 2023/24 and 2024/25, be tabled as set out on the following tables
 - (a) Budgeted Financial Performance (revenue and expenditure; Table D2,
 - (b) Multi-Year and Single-Year capital appropriations (by vote, standard classification and Associated funding by source Table D3
- 1.2. That the financial position, cash flow, asset management and basic service delivery targets be tabled as set out in the following tables:
 - (a) Budgeted Financial Position Table D4
 - (b) Budgeted Cash Flow Table D5
- 1.3. Supply of electricity tariffs as set out in (Annexure A attached, **be noted** for the 2022/23 financial year;
- 1.4. Supply of service tariffs as set in (Annexure B attached, **be noted** for the 2022/23 financial year;
- 1.5. That the Amendment Policy Register as set out in (Annexure C **be noted** for the 2022/23 financial year;
- 1.6. That the Training Tariffs as set in (Annexure D **be noted** for the 2022/23 financial year;
- 1.7. That the Training Tariffs as set in (Annexure G **be noted** for the 2022/23 financial year; and
- 1.8. That the Bulk Purchases as set out in (Annexure H **be noted** for the 2022/23 financial year.

4. REPORT: DELEGATIONS OF POWERS POLICY

WITHDRAWN.

5. REVISED SERVICE DELIVERY AND BUDGET IMPLEMENTATION PLAN SDBIP 2021/22

ClIr DMC McKay addressed the Council as follows: "Thank you, Madam Speaker. Through you to the Executive Mayor in absentia, let us not beat under the bush today; let's call a spade, a spade. This SDBIP is indicative of an elegant and self serving ANC governing Municipality. After pleading the case of the residents in this August house during the tabling of the adjustment budget to get the basics right by prioritizing spending on maintenance of existing infrastructure and to stop with beautification projects and new planning of capital projects as this is a complete waste of current scarce resources you completely ignored the plea and proceeded to implement putting lipstick on a pig. While we are still spending millions of rands in Waaihoek paving projects and beautification of main entrances of Jan Spies Drive Avenue, Duplessis and Totius Avenue while potholes in the same streets rendered dangerous to navigate, residents need to drive the entire road to get to their homes and not stop and admire the entrances.

As Waaihoek, the dilapidated sewerage infrastructure remains a disaster zone but not to worry, residents will have a brand new sewage covered paving to console themselves with, where is the logic? I must however thank you for at least heading to the course for replenish the much needed equipment for the Department of Parks and Cemeteries, now they would be able to do their work; this is a step in the right direction.

Again, please Mr Executive Mayor in absentia, on behalf of the residents of Mangaung and the DA, I appeal to you heed our plea. Redirect all funds of beautification and capital draining nonessential projects to desperately needed infrastructure. Concentrate on stormwater drainage, roads resurface and gravel, sewage line, water distribution networks parks, formal and open spaces, refuse collection, landfill sites and a stable electricity supply. Ensure that you have a functional fleet and each Department has a necessary tool of trade and resources to do their jobs. You are currently loosing 13 billion litres of water per annum through leakages and burst pipes. That is an average of R230 million per year that is why we cannot supply our residents with a stable water supply but still have a huge outstanding bill to Bloemwater.

Executive Mayor in abstention, residents are tired of talk, they want action. They are tired of wasteful expenditure, they want service, decent roads, clean parks, continuous water and a sewerage spill free environment. If they don't get it soon, they will simply stop paying their municipal bills and rates and taxes. Mr Executive Mayor it is not a threat, it is a promise. Hundreds if not thousands of current loyal paying residents are mobilizing in this direction. If this happens, the Municipality will not be able to meet its financial responsibilities including paying its staff which in turn will result in justified stay aways and ultimately this will result in service delivery protests, riots and chaos.

So, in closing Madam Deputy Executive Mayor, seeing that you are here, and Acting City Manager, the ball is once again in your court. We as the DA are requesting this plan to be referred back so you can rectify the omissions which you have admitted they are in your opening tabling

of the of this item and so that you can fix the unblock stormwater drains, service our parks, cemeteries and roads, provide regular refuse collection and renovate our landfill sites. I hope you wrote this down and I hope that you pick it up and carry it for the sake of us all. For once cast aside political differences and ideologies, accept constructive criticism. We all, every political party want a functioning Metro, quality basic services and a Metro that we can be proud of and this kind of SDBIP does not reflect that. Thank you, Madam Speaker."

Cllr GDP Kotze wished Cllr DMC McKay a happy birthday and seconded his proposal for the item to be referred back. He then cautioned the Council that the reports was not signed by either the Executive Mayor nor the Acting City Manager. That he would rename the Mangaung SDBIP report as *"if you can convince them, you confuse them"*. He furthermore continued as follows: "The SDBIP facilitate the process of holding management accountable for their performance. It provides the basis for measuring performance in the delivery of services. In the Mangaung Metro there is no performance review. If you don't believe me, go and read the report for financial maladministration of the previous City Manager and the Auditor General's reports.

The Executive still have the pipe dream that the Metro will survive financially if we establish the Mangaung Metro Police. The report states that handguns and short guns will be bought for police officials, but there are no officers for them nor is the weapons armoury to keep unused weapons. The DA recommends that we first start use the traffic officers to keep our roads safe by issuing fines. You cannot keep residents safe just with guns. You do law enforcement with your by-laws, get the residents to trust the Metro and keep criminals out of the Mangaung Metro with support from the South African Police Services.

The Executive Mayor told the media the other day that Mangaung needs a zoo, but in this report it is stated, project will not realise, budget removed during adjustment budget. Residents complaint that our cemeteries maintenance are a disaster, this is the final resting place of loved ones, but the Mangaung Metro management see it as an open space with tombstones. Upgrade and maintenance of cemeteries, are not mentioned in this report.

The biggest joke in this report is a target set for roads and transport that reads: *percentage of reported potholes complaints resolved within standard municipal response time*, the target set is 60%. My questions: what is the response time in the service level agreement for road maintenance? how do you respond if the residents cannot report potholes at a non functioning call centre?

Madam Speaker I conclude with this, these targets look exceptionally good on paper but unfortunately this report was compiled with the help of Section 56 manager and the sad thing is, these Section 56 managers within the public are called the Mea and Siyonzana mampara squad. Thank you, Madam Speaker."

On a point of order, CIIr MA Morake requested that CIIr GDP Kotze withdraw calling honourable members and the Executive mamparas.

The Speaker ordered CIIr GDP Kotze to withdraw the statement and he indeed withdrew.

Cllr VB De Kock addressed the Council as follows: "Madam Speaker, fellow Councillors, and protocol observed.

The SDBIP serves as a contract between administration, Council, and the community, expressing the goals and objectives set by the Council as quantifiable measurable targets that can be implemented by administration in the 2021/2022 financial year. It provides the link between the Executive Mayor, Council and Administration, and should facilitate accountability.

The Freedom Front Plus is sorry to say that there is no form of accountability where the ruling party is involved, and the previous budget implementations prove this without a doubt.

The following are examples of worrying projects or implementation plans:

- The Rehabilitation of the Arthur Nathan swimming pool: According to this report the SCM process were supposed to be completed by December 2021. By today, the appointed contractors should be busy with construction. Who are these Contractors, when did work start, what work will be done and were the necessary permissions obtained from the Heritage Council?
- Environmental by-laws and all other by-laws: all these by-laws keep the residents accountable should they not adhere to the rules set herein. What keeps the Municipality accountable if they do not keep to their end of the bargain? For instance: hardly any road-markings on our roads, potholes are forcing vehicle owners to ride all over the ghost traffic lines and therefore breaking the traffic rules, making them accountable for paying fines. These by the way, saw some of the programs had their "budgets moved"
- 22 of these budgets for programs have been "moved", whereto?
 Some of these programs are the essence of the Metro's current state of demise such as resealing of streets, replacement of obsolete traffic signs, upgrading of Batho roads and stormwater, overall stormwater refurbishment, waterborne sanitation programs that is supposed to give access to basic water supply to households, a primary human right, wastewater treatment works, and so the list continues and yet the infamous Metro Police seem to pop up over and again in all programs, plans and budgets; are these not rather programs that could give up budgets for essential services such as sanitation, roads, or even infra-red cameras for the functioning fire department, instead of fire-arms for a non-functioning Metro Police?
- The Pellissier Reservoir: is there still a question regarding the necessity of such a reservoir? Since November 2021 residents of Pellissier cannot say they had the luxury of one full month's continuous uninterrupted water supply.
- Clean up campaigns: according to this plan 190 clean ups should have been concluded by today. When were these done, and where? Isn't this a program that could be supplemented by the PEP, which by the way also seems to be already tow (2) months behind schedule?
- The Freedom Front Plus must however congratulate all relevant departments and companies for a very beautiful Vereeniging Avenue extension bridge and roads. This, when finished will be a true reflection of how beautiful our City of Roses can be.

- The improvement of fleet management and utilization: according to the plan 800 units needs maintenance and service, of which 300 should be finalized by today and yet the workshop still seem to be a tad bit full. *Rather than spending money on tracking systems, should the budget not rather be allocated for maintenance and repairs for now?*
- Fencing for cemeteries could be less of a concern if the cemeteries were maintained and cleaned up; the overgrown bushes pose a bigger risk in terms of fire hazard, outbreak of rat and snake infestations, and of course providing ideal hiding place for thieves and thugs.
- Compliance with Financial Reporting Requirements: Reports must be submitted on time. Four months into our term, and we already failed the citizens of Mangaung on this.
- Installation of water and sewer to 9534 households are planned, and yet in nine (9) months only 2883 households were according to this report serviced up until today. A mere 30%.
- Council to appoint qualified, experienced, skilled, and knowledgeable person to serve as Audit Committee members that adheres to the developed and adopted annual schedule of meetings. Once again, a very "good on paper" concept with no use if nobody is kept accountable.
- Continuous skilling, reskilling, upskilling, and training of not only the Municipality's internal auditors, but of all staff will empower the employees, as well as cut on costs of out-contracting of services such as debt collection, etc.
- Energy and Electricity: start with doing away with Centlec, Mangaung should start to take charge of its own resources and assets.
- Zero tolerance of fraud and corruption: again these policies are of no use if no systems are enforced to keep employees of all employment levels accountable.
- Percentage of budget spent on indigent relief: when last was this register updated and approved?
- 60% of pothole complaints resolved within a year starts the following year with a 40 % backlog: *should this goal not be 100%?*

The Freedom Front Plus does not approve the Revised SDBIB 2021/2022. Thank you, Madam Speaker."

As the Speaker allowed Councillors to vote on the recommendation as in the agenda, Cllr DMC McKay raised a point of order that Council has to vote first on the referral back of the item before voting on item as is.

The Speaker announced the results as follows: for the item to be referred back, <u>81 voted</u> in favour, 0 against and 10 abstained.

The item was referred back.

NOTED.

74 REPORTS OF THE SPEAKER

1.

.. ELECTION OF THE CHAIRPERSON OF THE RULES COMMITTEE

The Council Whip requested a 3 minutes caucus for the ANC prior to discussion of the item. The Speaker then allowed a 10 minutes ANC caucus.

The Speaker presented the item prior ANC giving feedback on their caucus.

Thereafter CIIr TJ Mogotloane provided feedback of the ANC caucus as follows: that he nominated CIIr TKW Mokgothu as Chairperson of Rules Committee and was seconded by CIIr SQ Peter. CIIr GDP Kotze nominated CIIr RS Klaasen and was seconded by CIIr JC Pretorius. CIIr GJ Lipale nominated CIIr DL Malebo and was seconded by CIIr JE Sebolao.

On proposals for how the Council would be voting, Cllr CL Kruger proposed voting by show of hand and was supported by Cllr TO Machachamise.

Cllr E Snyman van Deventer asked whether it should not be by secret ballot if voting was for persons, Cllr BJ Viviers confirmed that in the annexures in terms of the Municipal Structures Act or Municipal Systems Act it should be secret ballot.

The Executive Mayor stated that it was the discretion of the Speaker whether voting would be by show of hands or secret ballot and was supported by Cllr JE Sebolao.

The Speaker stated that at the meeting held on the 8th December 2021, where the opposition parties walked out of the meeting, the voting on the election of Section 79 Committee Chairpersons was done by show of hands.

After an in-depth discussion, the Speaker thereon asked Councillors to support the proposal to vote by secret ballot however none of the Councillors supported the proposal. She then allowed voting by show of hands and thereafter announced results as follows, namely:

Cllr TKW Mokgothu = 51 Cllr RS Klaasen = 29 Cllr DL Malebo = 10

After the Speaker announced the voting results and declared Cllr TKW Mokgothu as the Chairperson of the Section 79 Committee: Rules, Councillor D Leech raised a concern that Councillors did not have any platform where they can raise urgent matters which were not part of the agenda and requested that the Rules Committee and the Speaker look into the matter to create within the Standing Rules and Orders a platform for such matters e.g. water crisis in Mangaung.

She further reprimanded Councillors who were laughing whilst other Councillors wanted to raise such matters under item on announcements (item 71). The Speaker noted her concerns.

It was thereupon

RESOLVED

- a) that Council take note of the reports;
- b) that the Council elected <u>Councillor Tona Kenosi Wilfred Mokgothu</u> to serve as the chairperson of the Rules committee on a full time basis;
- c) that the new chairperson should submit a schedule of meetings of the committee to the Speaker within a period of two weeks;
- d) that the Acting City Manager should arrange and organize an induction training of the full compliment of the committee within a period of fourteen days, from the date of the resolution.

75 REPORTS FROM MUNICIPAL PUBLIC ACCOUNTS COMMITTEE

1.

FUNCTIONING OF THE MUNICIPAL PUBLIC ACCOUNTS COMMITTEE: MPAC

Cllr MI Mokoakoa presented the report as follows:

- That it was proper to indicate that MPAC was the office of Council, Section 79 Committee.
- That under the 90 days window period, nothing operational had been done.
- That on the 31st of January 2022, the Annual Report was table in Council which had financial implications and therefore appealed to Council to assist the office by mandating the chairperson and the Speaker to assist the office with skeleton staff to enable the Committee to function.
- That advertisement of vacancies would take time and thus appealing to Council to allow the finalisation of skeleton staff.

CIIr CF Rampai seconded the Chairperson of MPAC, CIIr MI Mokoakoa as there were a lot of work to be done by the Committee.

Cllr TD Masoeu addressed the Council: "Honourable Speaker, I will start by quoting Mew Suppasit "good meaning, I want to put you in a box, protect you from life but you will have to dance in the sun and learn to fight in the rain, all we can do is to stay with you."

The Chairperson of MPAC has already alluded to Section 117 of Municipal Structures Act and there is also terms of reference for example: MPAC is mandated to consider and evaluate Municipal Annual Report as an oversight committee to make recommendations to Council to adopt oversight report on the Annual Report; review and follow up on past recommendations etc.

Honourable Speaker, as a member of MPAC, I was dismayed of the report from the Chairperson of MPAC with regards to the current functioning of MPAC. I actually want to quote his words that reads as follows: "we are experiencing teething problems and these challenges are beyond the control of the Committee". He then mentioned a number of challenges like the following: the expectation that all Committees including MPAC should have been functional within 90 days after elections; representation to the Committee still to be concluded, staffing of MPAC office had been delayed unnecessarily and the list is endless.

Honourable Speaker, I also want to mention that if Council remembers, we were mandated by this day, 60 days after the Annual Report was tabled that we should have brought back the report to this Council and it has not happened due to all these things that happened. It is sad but we have to mention that MPAC challenges are not normal but are man-made; in fact we don't understand as DA why this Municipality is in such disarray situation for example, we are being taken to court, Council has been dragged to court together with the Municipality and the MEC of CoGTA is involved. All of these things are rendering the Municipality in effective and in fact it comes down to MPAC not being able to function properly.

I would like to support the report as tabled by the Chairperson of MPAC and say DA will support this report because we know the importance of this Committee. A Committee of Council that need to function properly. I must say Chairperson, where DA function, all these Committees are already in place and functioning well. We hope that this will happen in this Council of Mangaung Metro. DA will support the report.

I conclude by saying, hopefully, because this is the last day of HODs being in their contracts, we will get the contact numbers as to who to contact when they are not there until the next Council; the Executive Mayor will indicate where to go when we have challenges. Thank you Madam Speaker."

The Executive Mayor supported the submission by MPAC and further requested that it be extended to other political offices including different political parties as there was a Council resolution that stated that the Municipality must advertise in all offices thus there were no officials appointed in all the political offices as MPAC was not the only affected office.

Cllr PL Seleke was of the opinion that the Executive Mayor must also do a written submission on this matter to avoid litigation issues as no proper documents submitted to Council.

The Executive Mayor stated that at the last Council meeting, it was resolved that work in the political offices for all political parties must be advertised and therefore the Council must second officials in the administration to work in political offices.

Councillor JB Thomas raised a point of order that the Executive Mayor must do the correct thing and not hijack the platform of MPAC and prepare a submission to Council for approval on the matter.

The Executive Mayor continued:

- That Council has a resolution pertaining to the matter that is being discussed. It had resolved that there must be no appointment unless through an advert.
- That all political parties did not have personnel and all those working in those offices were seconded.
- That Council was now saying, it should do it for MPAC. That as this a proposal, they had the right to emend the recommendation.
- That the amendment was that the suggestion was good but it should be extended to all political offices.

12C

Cllr NP Monyakoana asked whether the Executive Mayor wanted to bring in 168 people with a lot of money and thereafter Cllr CF Rampai cautioned Council that it has been raise by CoGTA recently in litigation process it was cited that Council was dealing with matter without proper documentation being submitted.

Councillor JE Sebolao stated that the EFF support the report as tabled by the Chairperson of MPAC.

Cllr MA Morake stated that Council had taken a standing resolution even to the extend of imposing a disciplinary measure against an HOD which was a serious matter and therefore Council was going to say other offices must have skeleton staff and other not unless Council withdraw charges imposed to the HOD. That immediately Council decide on this matter of which also taken a decision at the previous meeting which will be in contravention with the decision taken, Council must withdraw charges to allow MPAC to appoint skeleton staff.

Cllr MA Morake indicated that the Speaker would be putting Council in disrepute as HODs were employed in terms of performance contracts, immediately when she allowed Councill to hire skeleton staff for MPAC and not withdrawing charges levelled against the HOD.

Cllr MT Mosala reiterated what the Executive Mayor alluded to that at the last Council meeting a resolution was taken:

- 1. That Council advertise political positions
- 2. That if Council is to fill in any position to ensure all political offices execute their duties, and staff should be seconded to those offices

That should Council allow to have people outside the system, it meant that Council was in contravention with the resolution taken at the previous Council meeting. That skeleton staff cannot be more than 10 people, unless Council resolve to take in people who were appointed in December 2021 as skeleton staff for a period of two(2) months until the positions are advertised, as per the recommendations of the National Treasury.

Cllr TKW Mokgothu was in support that the matter be concluded and that there were other offices that needed to be assisted and the Council could resolve on establishing a team that would assist on the matter taking into account what MPAC submitted and what the Executive Mayor alluded to as Council had agreed that there would be no illegal appointments.

Clir E Snyman van Deventer remarked: "Thank you, Madam Speaker. It is clear that certain Councillor want to abuse the recommendation for their own political plan to ensure that people stay where they are so that they can continue with whatever illegal activity they are busy with.

That it was clear that other Councillors did not want MPAC to continue to do its work as it is supposed to do. I fail to understand that how can this be a major issue. Redeploy, the favourite word of the ANC, some of the permanent staff members to MPAC for short term until Council sorted out everything regarding political appointments. MPAC is playing a major role in ensuring good, clean governance and if we are continuing to undermine MPAC, it shows the path that we want to take.

Lastly, I really think that Councillor MA Morake should withdraw his allegation against the Speaker. Thank you, Madam Speaker."

Clir NA Phupha remarked: "The Council started nicely and now that we are talking about staff in the political offices iqale iqhuku ngoku. On the 15th of March, we had a meeting of MPAC where the Audit Committee was presenting issue of staff employed in all political offices. One of the things they said is that all positions whether in the political office or administration, here in Mangaung must be advertised.

The report that we received, the same staff from MPAC was included, the staff that was paid R22 million. Why single it out from all the political offices, apart from that us as political parties except ANC we are not fighting who we should put in the offices but our PAs were terminated. We do not want to be part of employing staff whilst we have taken a decision that all the staff in the political offices must be terminated. Cllr TKW Mokgothu is correct to say that all political office bearers must compile a report to indicate whether Council should second or appoint staff in political offices rather than single out one office from the others. Thank you, Madam Speaker."

Cllr TD Tukula agreed with the proposal by the Executive Mayor to extend the resolution to other political offices and not single out only MPAC. That Council had a right to review the resolution taken if it was obstructing it to move forward.

Cllr CF Rampai stated that the recommendation was not saying the Speaker must appoint, but finalise to assist MPAC but use powers delegated to the City Manager to assist with emergency staff to enable MPAC to function.

Cllr MA Morake stated that MPAC had indicated that there were a lot of urgent matters to be dealt with therefore a proposal that the officials already working in Mangaung be seconded to assist MPAC to finalise its reports as Council should not take decision contrary to what was already resolved.

Cllr CL Kruger was also in agreement that officials already working in Mangaung be seconded to assist MPAC and that MPAC was not the only office that was under pressure. That the Office of the Speaker was more under pressure as Council would now be embarking on public participation therefore Council would also accommodate the office of the Speaker as well as the office of the Executive Mayor i.e. appoint for all political offices. That it was not acceptable that Councillors from the opposition to make allegations that the Executive Mayor had a certain agenda. If Council derail for one, it must derail for everyone unless second officials from the administration.

The Speaker stated that having listened to the inputs by Councillors, that recommendation (c) be amended because it reads that the Speaker finalise the staffing which could be contrary to what Council had already resolved on.

The Council Whip responded: "Thank you, Madam Speaker. Let me start with what Cllr MI Mokoakoa tabled, nge isixhosa kuthwa *umtwana aka khaleyo o feli emzwelekeni.* Ngwana batho o ne a ikopela a hlahisa frustration tseo a nang le tsona. In a nutshell, the issue as per the request of Cllr MI Mokoakoa in relation of what has been agreed in this august house in relation to any appointment that would be made, it was that there is a need indeed, that the office should be

staffed so that it perform its functions well, what is important is, you said you had already started running the Ward Committee elections with seconded people in your office, the same should happen in the office of MPAC. At the same time, let us second officials of the Municipality, people who are already appointed in this institution as officials to be seconded in that office so that they assist with the day to day operations of the office. We also make a special plea or this house direct administration to say, can you speed up the process of advertising the posts in these offices so that this challenge cannot be there and cannot sit with us for a long time. That is the only thing we should say. Yes, I agree that the office of MPAC be staffed and let individuals within the institution seconded to that office so that it can function well. That's how I think we should close this matter. Thank you, Madam Speaker."

The Speaker proposed that the words "office staffing be replaced with <u>office</u> <u>secondments</u>" especially in light of the Council resolution and Cllr JC Pretorius seconded Speaker.

The Speaker stated that as this was a request, there was no need to vote and the Council Whip agreed and stated that there was already a consensus on the matter.

RESOLVED

- (a) That the Council note the operational challenges experienced by MPAC;
- (b) That the MPAC committee continue with its work with committee members confirmed as of the 12 February 2022;
- (c) That the Speaker, be mandated to finalize the office secondments of MPAC office.

76 REPORTS TO BE DEALT WITH IN COMMITTEE

The Speaker thereon requested HODs, all officials, media and public in the gallery to be excused from the meeting as the item would be dealt In Committee.

She then allowed a 5 minutes body-break.

<u>Note by Secretariat</u>: Detailed minutes under this item are captured separately, as the item was discussed In Committee and only the resolution is captured.

1.

RESPONSE LETTER RECEIVED FROM THE HOD: CORPORATE SERVICES ON PRECAUTIONARY SUSPENSION

It was thereupon

RESOLVED

- (a) That the HOD Corporate Services, Mr DSR Nkaiseng be placed on precautionary suspension with full benefits.
- (b) That the Disciplinary Regulation for senior managers, paragraph 6 (1) be applied.
- (c) That Council approve that an independent investigator be appointed to conduct an investigation within a period of 30 days

77 CLOSING OF THE SPECIAL COUNCIL MEETING

The meeting officially closed at 15h50.

SECRETARIAT UNIT COMMITTEE SERVICES